**Explanatory Statement**

**1. Authority**

Section 13 of the *Food Standards Australia New Zealand Act 1991* (the FSANZ Act) provides that the functions of Food Standards Australia New Zealand (the Authority) include the development of standards and variations of standards for inclusion in the *Australia New Zealand Food Standards Code* (the Code).

Division 2 of Part 3 of the FSANZ Act specifies that the Authority may prepare a proposal for the development or variation of food regulatory measures, including standards. This Division also stipulates the procedure for considering a proposal for the development or variation of food regulatory measures.

FSANZ prepared Proposal P1025 to revise the Code. The Authority considered the Proposal in accordance with Division 2 of Part 3 and has approved a draft revised Code.

Following consideration by the Legislative and Governance Forum on Food Regulation[[1]](#footnote-1), section 92 of the FSANZ Act stipulates that the Authority must publish a notice about the standard or draft variation of a standard.

Section 94 of the FSANZ Act specifies that a standard, or a variation of a standard, in relation to which a notice is published under section 92 is a legislative instrument, but is not subject to parliamentary disallowance or sunsetting under the *Legislative Instruments Act 2003*.

**2. Purpose**

The Authority has approved variations of Chapters 1 and 2 of the C*o*de.

**3. Documents incorporated by reference**

The variations to food regulatory measures do not incorporate any documents by reference. The variations update some references to documents that are incorporated by reference.

**4. Consultation**

In accordance with the procedure in Subdivision F of Division 2 of Part 3 of the FSANZ Act, the Authority’s consideration of Proposal P1025 included two rounds of public comment following an assessment and the preparation of a draft Standard and associated reports. Submissions were called for on 23 May 2013 for a 12-week period, and on 10 July 2014 for an eight-week period.

A Regulation Impact Statement was not required, because the proposed variations to the Code are likely to have a minor impact on business and individuals.

**5. Statement of compatibility with human rights**

This instrument is exempt from the requirements for a statement of compatibility with human rights as it is a non-disallowable instrument under section 94 of the FSANZ Act.

**6. Variation** **(Chapter 2—Food standards for specific foods, Part 1—Cereals)**

Chapter 2 of the *Australia New Zealand Food Standards Code* establishes:

* prescribed standards for the purposes of the false description of foods provisions of the application Acts [[2]](#footnote-2); and
* compositional requirements that are relevant for both the Code[[3]](#footnote-3) and the false description of foods provisions of the application Acts.

Definitions are provided in a Chapter 2 standard, also referred to as a commodity standard, if they can be justified on the grounds of protecting public health and safety, preventing misleading practices or facilitating market access.

Definitions may be included in a Chapter 2 standard to define the scope of the standard and to assist enforcement officers in their assessment of the provisions of the standard; to avoid confusion. When specific definitions are not included in a Chapter 2 standard, enforcement officers and manufacturers may refer to dictionaries for clarification.

Compositional requirements are stated when it is necessary that a food that is sold on the basis that it is a defined food have a particular composition.

***Standard 2.1.1 – Cereal and cereal products***

*Division 1 Preliminary*

New section 2.1.1—1 Name

This section establishes that the instrument is the Australia *New Zealand Food Standards Code* – Standard 2.2.1 – Cereal and cereal products.

*Division 2 Bread and bread products*

New section 2.1.1.—2 Definitions

This section has no operative part. It provides a note reference to the definitions of ‘bread’, ‘wheat flour’, ‘wholegrain’ and ‘wholemeal’ that are in section 1.1.2—3.

New section 2.1.1—3 Requirement for food sold as bread

This provision sets out the requirement that a food sold as bread must conform to the definition of ‘bread’.

New section 2.1.1—4 Application of sections 2.1.1—5 and 2.1.1—6

This new section sets out the way that the following provisions concerning fortification of bread are to be applied.

New section 2.1.1—5 Requirement for folic acid and thiamin in bread flour

This section sets out the requirement, currently in clause 4 of Standard 2.1.1 that suppliers of wheat flour that is sold for making bread in Australia only must contain minimum amounts of folic acid and thiamine.

New section 2.1.1—6 Requirement for iodised salt in bread

This section sets out the requirement, currently in clause 5 of Standard 2.1.1, that iodised salt must be used whenever salt is used in making bread.

*Division 3 Wholegrain cereals and cereal products*

New section 2.1.1—7 Requirement for food sold as wholemeal or wholegrain product

This new section re-states the current content of clause 1 of Standard 2.1.1 relating to wholemeal and wholegrain products. The section makes it clear that the requirement is that a food that is for sale with the name wholemeal or wholegrain must conform to the definition of wholemeal or wholegrain, as appropriate.

1. Previously known as the Australia and New Zealand Food Regulation Ministerial Council [↑](#footnote-ref-1)
2. Section 18 of the model food provisions [↑](#footnote-ref-2)
3. Section 17 of the model food provisions [↑](#footnote-ref-3)