**Explanatory Statement**

**1. Authority**

Section 13 of the *Food Standards Australia New Zealand Act 1991* (the FSANZ Act) provides that the functions of Food Standards Australia New Zealand (the Authority) include the development of standards and variations of standards for inclusion in the *Australia New Zealand Food Standards Code* (the Code).

Division 2 of Part 3 of the FSANZ Act specifies that the Authority may prepare a proposal for the development or variation of food regulatory measures, including standards. This Division also stipulates the procedure for considering a proposal for the development or variation of food regulatory measures.

FSANZ prepared Proposal P1025 to revise the Code. The Authority considered the Proposal in accordance with Division 2 of Part 3 and has approved a draft revised Code.

Following consideration by the Legislative and Governance Forum on Food Regulation[[1]](#footnote-1), section 92 of the FSANZ Act stipulates that the Authority must publish a notice about the standard or draft variation of a standard.

Section 94 of the FSANZ Act specifies that a standard, or a variation of a standard, in relation to which a notice is published under section 92 is a legislative instrument, but is not subject to parliamentary disallowance or sunsetting under the *Legislative Instruments Act 2003*.

**2. Purpose**

The Authority has approved variations of Chapters 1 and 2 of the C*o*de.

**3. Documents incorporated by reference**

The variations to food regulatory measures do not incorporate any documents by reference. The variations update some references to documents that are incorporated by reference.

**4. Consultation**

In accordance with the procedure in Subdivision F of Division 2 of Part 3 of the FSANZ Act, the Authority’s consideration of Proposal P1025 included two rounds of public comment following an assessment and the preparation of a draft Standard and associated reports. Submissions were called for on 23 May 2013 for a 12-week period, and on 10 July 2014 for an eight-week period.

A Regulation Impact Statement was not required, because the proposed variations to the Code are likely to have a minor impact on business and individuals.

**5. Statement of compatibility with human rights**

This instrument is exempt from the requirements for a statement of compatibility with human rights as it is a non-disallowable instrument under section 94 of the FSANZ Act.

**6. Variation** **(Chapter 2—Food standards for specific foods, Part 4—Edible oils)**

Chapter 2 of the *Australia New Zealand Food Standards Code* establishes:

* prescribed standards for the purposes of the false description of foods provisions of the application Acts [[2]](#footnote-2); and
* compositional requirements that are relevant for both the Code[[3]](#footnote-3) and the false description of foods provisions of the application Acts.

Definitions are provided in a Chapter 2 standard, also referred to as a commodity standard, if they can be justified on the grounds of protecting public health and safety, preventing misleading practices or facilitating market access.

Definitions may be included in a Chapter 2 standard to define the scope of the standard and to assist enforcement officers in their assessment of the provisions of the standard; to avoid confusion. When specific definitions are not included in a Chapter 2 standard, enforcement officers and manufacturers may refer to dictionaries for clarification.

Compositional requirements are stated when it is necessary that a food that is sold on the basis that it is a defined food have a particular composition.

***Standard 2.4.2 – Edible oil spreads***

New section 2.4.2—1 Name

This section establishes that the instrument is the *Australia New Zealand Food Standards Code* – Standard 2.4.2 – Edible oil spreads.

New section 2.4.2—2 Definitions

This section has no operative part. It provides a note reference to the definitions of ‘edible oil’, ‘edible oil spread’ and ‘margarine’ that are set out in section 1.1.2—3. The definition includes the provisions that are currently in clause 2 of Standard 2.4.2 that permit edible oil spreads to contain water, edible proteins, salt, lactic acid producing microorganisms, flavour-producing organisms, milk products and no more than 82 g/kg total plant sterol equivalents.

New section 2.4.2—3 Requirements for sale as edible oil spread or margarine

New subsection (1) repeats the exception for the vitamin D fortification requirement in New Zealand that is now in subclause 2(2).

This provision sets out, in subsection (2), the requirement that a food sold as ‘edible oil spread’ must conform to the definition of edible oil spread.

New subsections (3) and (5) repeat the current provisions in subclause 2(3) of Standard 2.4.2 concerning the fortification of table edible oil spreads and margarine with vitamin D.

New subsection (4) repeats the requirement that a food sold with the name ‘margarine’ must conform to the definition of margarine.

1. Previously known as the Australia and New Zealand Food Regulation Ministerial Council [↑](#footnote-ref-1)
2. Section 18 of the model food provisions [↑](#footnote-ref-2)
3. Section 17 of the model food provisions [↑](#footnote-ref-3)