

EXPLANATORY STATEMENT

Biosecurity Act 2015

Biosecurity (Human Biosecurity Emergency) (Human Coronavirus with Pandemic Potential) (Emergency Requirements for Remote Communities) Amendment (No.5) Determination 2020

The *Biosecurity (Human Biosecurity Emergency) (Human Coronavirus with Pandemic Potential) Declaration 2020* (the Declaration) made pursuant to section 475 of the *Biosecurity Act 2015* (the Act) declares that a human biosecurity emergency exists regarding the listed human disease ‘human coronavirus with pandemic potential’ (COVID-19).

During a human biosecurity emergency period, the Minister for Health may, in accordance with sections 477 and 478 of the Act, determine emergency requirements, or give directions, that he or she is satisfied are necessary to prevent or control the entry, emergence, establishment or spread of COVID-19 in Australian territory or a part of Australian territory.

Purpose

The *Biosecurity (Human Biosecurity Emergency) (Human Coronavirus with Pandemic Potential) (Emergency Requirements for Remote Communities) Amendment (No.5) Determination 2020* (the amendment Instrument) commences on 12 June 2020 and amends the *Biosecurity (Human Biosecurity Emergency) (Human Coronavirus with Pandemic Potential) (Emergency Requirements for Remote Communities) Determination 2020* (Determination).

The amendment Instrument is automatically repealed after its commencement under section 48A of the *Legislation Act 2003* as it is incorporated into the Determination itself. The Determination remains in force in relation to the designated areas of South Australia for the duration of the human biosecurity emergency period, unless it is revoked earlier.

The amendments are necessary to exclude the designated areas in Queensland from the current Determination on and from 12 June 2020. The Minister for Health is no longer satisfied that it is necessary for the requirements to apply to designated areas in Queensland on and from 12 June 2020 – i.e. that the requirements are no longer necessary to prevent or control the entry, emergence, establishment or spread of COVID-19 in Queensland, in light of the measures being taken by the Queensland Government.

The amendment Instrument is made relying on subsection 477(1) of the Act as affected by subsection 33(3) of the *Acts Interpretation Act 1901*.

Background

On 5 January 2020, the World Health Organization (WHO) notified Member States under the *International Health Regulations (2005)* of an outbreak of pneumonia of unknown cause in Wuhan city, China. The pathogen is a novel (new) coronavirus. On 21 January 2020 ‘human coronavirus with pandemic potential’ became a ‘listed human disease’ by legislative instrument made by the Director of Human Biosecurity. On 30 January 2020, the outbreak was declared by the WHO International Regulations Emergency Committee to constitute a Public Health Emergency of International Concern.

On 11 February 2020, the WHO announced that the International Committee on Taxonomy of Viruses named the pathogen virus ‘severe acute respiratory syndrome coronavirus (SARS-CoV-2)’. The virus is closely related genetically to the virus that caused the 2003 outbreak of Severe Acute Respiratory Syndrome (SARS). The international name given by the WHO to the disease caused by SARS-CoV-2 is Coronavirus disease 2019 (COVID-19). On 11 March 2020, the WHO declared the outbreak of COVID-19 a pandemic.

COVID-19 has entered Australia. It represents a severe and immediate threat to human health in Australia as it has the ability to cause high levels of morbidity and mortality and is disrupting the Australian community socially and economically.

Emergency requirements and directions

An emergency requirement is a non-disallowable legislative instrument (subsection 477(2)). The Minister for Health makes emergency requirements or gives directions personally (section 474).

The requirements that the Minister for Health may determine include: requirements that apply to persons, goods or conveyances when entering or leaving specified places; requirements that restrict or prevent the movement of persons, goods or conveyances in or between specified places; and requirements for specified places to be evacuated (subsection 477(3)).

Requirements determined under section 477 apply despite any provision of any other Australian law (subsection 477(5)); with the potential consequence that a person who acts in accordance with a requirement may be protected from criminal liability that would otherwise attach to a person’s required actions under State, Territory or Commonwealth law.

Consultation

Consultation occurred with the Queensland Government, the Chief Health Officer of Queensland, the Institute for Urban Indigenous Health, Mayors in the designated areas, Queensland Aboriginal and Islander Health Council, Apunipima Cape York Health Council, Aboriginal and Torres Strait Islander peoples, Queensland’s hospital and health services system, and other regional stakeholders. Consultation also occurred with the Minister for Indigenous Australians.

The amendment Instrument is a non-disallowable legislative instrument under the *Legislation Act 2003*. The Act provides for the requirement to be non-disallowable to ensure that the Commonwealth is able to take the urgent action necessary to manage a nationally significant threat or harm to Australia’s human health.

A provision-by-provision description of the amendments is contained in the Attachment.

ATTACHMENT

Biosecurity (Human Biosecurity Emergency) (Human Coronavirus with Pandemic Potential) (Emergency Requirements for Remote Communities) Amendment (No.5) Determination 2020

1 Name

Section 1 provides for the instrument to be referred to as the *Biosecurity (Human Biosecurity Emergency) (Human Coronavirus with Pandemic Potential) (Emergency Requirements for Remote Communities) Amendment (No.5) Determination 2020*.

2 Commencement

Section 2 provides that the instrument commences on 12 June 2020.

3 Authority

Section 3 provides that the instrument is made under subsection 477(1) of the *Biosecurity Act 2015*.

4 Schedules

Section 4 provides that each instrument that is specified in a Schedule to the instrument is amended or repealed as set out in the applicable items in the Schedule concerned, and any other item in a Schedule to this instrument has effect according to its terms.

Schedule 1 – Amendments

Biosecurity (Human Biosecurity Emergency) (Human Coronavirus with Pandemic Potential) (Emergency Requirements for Remote Communities) Determination 2020

Item 1 – Schedule 1

Item 1 repeals clause 1 of Schedule 1.

Item 1 removes all of the areas in Queensland as designated areas on and from 12 June 2020.

Item 2 – Schedule 2

Item 2 repeals table item1 from Schedule 2.

Item 2 removes all of the relevant decision-makers for designated areas in Queensland on and from 12 June 2020.