Vehicle Standard (Definitions and Vehicle Categories) 2005 Amendment 11

Made under section 7 of the Motor Vehicle Standards Act 1989

Explanatory Statement

Approved by the Hon Kevin Hogan MP
Assistant Minister to the Deputy Prime Minister

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1. LEGISLATIVE AUTHORITY

Vehicle Standard (Australian Design Rule – Definitions and Vehicle Categories) 2005 Amendment 11 is made under the *Motor Vehicle Standards Act 1989* (the Act). The Act enables the Australian Government to establish nationally uniform standards that apply to new road vehicles when they are provided to the market in Australia. The Act applies to such vehicles whether they are manufactured in Australia or imported.

The making of the vehicle standards necessary for the Act's effective operation is provided for in section 7, which empowers the Minister to "determine vehicle standards for road vehicles or road vehicle components".

2. PURPOSE AND OPERATION

2.1. Overview

Explanatory Statement

The Vehicle Standard (Australian Design Rule – Definitions and Vehicle Categories) 2005 (the Australian Design Rule – Definitions and Vehicle Categories) sets out definitions for many terms used in the Australian Design Rules (ADRs), including the vehicle categories used in ADR applicability tables.

This vehicle standard was originally determined in 2005 and has since been amended by ten separate legislative instruments.

2.2. Effect of the Amendment

This amendment includes the removal and replacement of definitions supporting the amendment of the Motor Vehicle (Road Vehicle) Amendment Determination (No.1) 2020 (the Determination). Changes include the removal of the definition of a Pedalec, as well as the inclusion of definitions for Electrically Power Assisted Cycles and Power Assisted Pedal Cycles. Changes also include removal of vehicle categories Pedal Cycle (AA) and Power-Assisted Pedal Cycle (AB).

These changes do not vary the intent of the Determination or the ADRs but provide clarity to vehicle manufacturers, importers and members of the public about vehicle classes which are not required to meet the Act. The amendment is essential to ensure consistency with changes to the Determination.

Pedalec/Electrically Power Assisted Cycle

This amendment replaces the definition of 'pedalec' with 'electrically power-assisted cycle' (EPAC). This is because the term 'Electrically power-assisted cycle' links it directly with the European Committee for Standardization EN15194:2009 or EN15194:2009+A1:2011 or EN15194:2017, which was the international standard referenced in the previous Determination.

The reason to replace the term 'pedalec' with a definition of 'Electrically power-assisted cycle is that since the definition of 'pedalec' was first included in the Determination the term EPAC has settled as the official term for the class of vehicle intended to be covered. Whereas the term 'pedalec' is used for a variety of classes of vehicles, including some that are pedal assisted power cycles, as opposed to power assisted pedal cycles.

Power-Assisted Pedal Cycle and Mopeds

The amendment reflects a broadened focus in the definition from relying solely on the

power output rating to include certain design features. This clarifies that the policy intent of the definition relates to bicycles of a traditional build, albeit assisted by electric motor power, but not to take in other types of two wheeled vehicles designed with pedals that may assist propulsion, such as certain types of mopeds, more appropriately deemed as LA category vehicles according to the Australian Design Rule - Definitions and Vehicle Categories.

Pedal Cycle (AA)/Power-Assisted Pedal Cycle (AB)

Removing vehicle categories for Pedal Cycle (AA) and Power-Assisted Pedal Cycle (AB) from the Australian Design Rule – Definitions and Vehicle Categories is appropriate because it is not sensible to have a vehicle category for classes of vehicles that have been defined as not being road motor vehicles for the purpose of the Act.

3. MATTERS INCORPORATED BY REFERENCE

N/A.

4. **CONSULTATION**

Explanatory Statement

It has been longstanding practice to consult widely on proposed new or amended vehicle standards. For many years, there has been active collaboration between the Commonwealth and the state/territory governments, as well as consultation with industry and consumer groups. Much of the consultation takes place within institutional arrangements established for this purpose. The analysis and documentation prepared in a particular case, and the bodies consulted, depend on the degree of impact the new or amended standard is expected to have on industry or road users.

Given the relatively minor nature of the proposed changes, consultation focused on the Strategic Vehicle Safety and Environment Group (SVSEG). SVSEG consists of senior representatives of government agencies (Australian and state/territory), the National Transport Commission and the National Heavy Vehicle Regulator, the manufacturing and operational arms of the industry (including organisations such as the Federal Chamber of Automotive Industries and the Australian Trucking Association) and of representative organisations of consumers and road users (particularly through the Australian Automobile Association). No objections were raised to the proposed changes during the consultation.

The Department also consulted with the Australian Small Business and Family Enterprise Ombudsman, the Department of Foreign Affairs and Trade, the Treasury and the Australian Competition and Consumer Commission on the development of the Determination and established that since the Determination clarifies its operation by replacing or revising certain definitions it would not have a material impact on industry.

5. REGULATORY IMPACT

5.1. Benefits and Costs

This amendment will have minimal regulatory impact, both in terms of the benefits and costs of regulation. The amendments to the definitions concerned clarify the operation and application of ADRs.

5.2. Regulation Impact Statement

The Department consulted with the Office of Best Practice Regulation (OBPR) within the Department of Prime Minister and Cabinet on this standard. A Regulation Impact Statement is not required, as the decision maker is not the Australian Government's Cabinet, and this amendment will have minimal regulatory impact. The OBPR reference number is 42969.

6. STATEMENT OF COMPATIBILITY WITH HUMAN RIGHTS

The following Statement is prepared in accordance with Part 3 of the *Human Rights* (*Parliamentary Scrutiny*) *Act 2011*.

6.1. Overview

Explanatory Statement

This amendment includes the removal and replacement of definitions supporting the amendment of the Motor Vehicle (Road Vehicle) Amendment Determination (No.1) 2020 (the Determination). Changes include the removal of the definition of a Pedalec, as well as the inclusion of definitions for Electrically Power Assisted Cycles and Power Assisted Pedal Cycles.

6.2. Human Rights Implications

This amendment to the Australian Design Rule – Definitions and Vehicle Categories does not engage any of the human rights and freedoms recognised or declared in the international instruments listed in section 3 of the *Human Rights (Parliamentary Scrutiny) Act 2011*.

6.3. Conclusion

This amendment to the Australian Design Rule – Definitions and Vehicle Categories is compatible with human rights, as it does not raise any human rights issues.