

## EXPLANATORY STATEMENT

### NATIONAL HEALTH ACT 1953

#### ***NATIONAL HEALTH (EFFICIENT FUNDING OF CHEMOTHERAPY) SPECIAL ARRANGEMENT AMENDMENT INSTRUMENT 2023 (No. 6)***

#### **PB 59 of 2023**

#### **Purpose**

This is the *National Health (Efficient Funding of Chemotherapy) Special Arrangement Amendment Instrument 2023 (No. 6)* (PB 59 of 2023) (this Instrument). The purpose of this Instrument, made under subsection 100(2) of the *National Health Act 1953* (the Act), is to amend the *National Health (Efficient Funding of Chemotherapy) Special Arrangement 2011* (PB 79 of 2011) (the Special Arrangement) to make changes relating to the Efficient Funding of Chemotherapy.

The Special Arrangement achieves greater efficiency in payment for the supply of injected or infused chemotherapy medicines ('chemotherapy pharmaceutical benefits') to eligible patients being treated for cancer, to reflect the 2010 Budget measure titled 'Revised arrangements for the efficient funding of chemotherapy drugs'. The Special Arrangement also relates to the supply of medicines associated with the side-effects of cancer and cancer treatment ('related pharmaceutical benefits') at certain public hospitals.

This Instrument makes amendments to the Special Arrangement to reflect changes made to the *National Health (Listing of Pharmaceutical Benefits) Instrument 2012* (PB 71 of 2012) which commences on the same day.

Schedule 1 to this Instrument provides for the amendment of definitions for 'diluent fee', 'dispensing fee', 'distribution fee' and 'preparation fee' to reflect annual indexing of these fees for 1 July 2023. It also provides for the addition of forms of the listed drug pemetrexed on the Special Arrangement.

These changes are summarised, by subject matter, in the Attachment.

#### **Authority**

Subsection 100(1) of the Act enables the Minister to make special arrangements for the supply of pharmaceutical benefits. Subsection 100(2) of the Act provides that the Minister may vary or revoke a special arrangement made under subsection 100(1).

Subsection 100(3) of the Act provides that Part VII of the Act, and instruments made for the purposes of Part VII, have effect subject to a special arrangement made under subsection 100(1).

#### **Consultations**

An ongoing and formal process of consultation in relation to matters relevant to the Special Arrangement includes the involvement of interested parties through the membership of the Pharmaceutical Benefits Advisory Committee (PBAC). The PBAC is an independent expert body established by section 100A of the Act which makes recommendations to the Minister about which drugs and medicinal preparations should be available as pharmaceutical benefits. Part VII of the Act only applies to drugs or medicinal preparations recommended by the PBAC. When recommending the listing of a medicine on the Pharmaceutical Benefits Scheme, the PBAC takes into account the medical conditions for which the medicine has been approved for use in Australia and its clinical effectiveness, safety and cost-effectiveness compared with other treatments.

PBAC members are appointed following nomination by prescribed organisations and associations from consumers, health economists, practising community pharmacists, general practitioners, clinical pharmacologists and specialists, with at least one member selected from each of these interests or professions. Remaining members are persons whom the Minister is satisfied have qualifications and

experience in a field relevant to the functions of the PBAC, and that would enable them to contribute meaningfully to the deliberations of the PBAC.

Pharmaceutical companies are consulted throughout the process for additions and changes to listings on the Pharmaceutical Benefits Scheme (PBS), including consultation through the PBAC process and agreement to final listing details.

It was considered that further consultation for this Instrument was unnecessary due to the nature of the consultation that has already taken place.

### **General**

A provision-by-provision description of this instrument is contained in the Attachment.

This Instrument commences on 1 July 2023.

This Instrument is a legislative instrument for the purposes of the *Legislation Act 2003*.

**PROVISION-BY-PROVISION DESCRIPTION OF NATIONAL HEALTH (EFFICIENT FUNDING OF CHEMOTHERAPY) SPECIAL ARRANGEMENT AMENDMENT INSTRUMENT 2023 (No. 6)**

**Section 1 Name of Instrument**

This section provides the name of this Instrument as the *National Health (Efficient Funding of Chemotherapy) Special Arrangement Amendment Instrument 2023 (No. 6)* and may also be cited as PB 59 of 2023.

**Section 2 Commencement**

This section provides that this Instrument commences on 1 July 2023.

**Section 3 Authority**

This section states that this instrument is made under subsection 100(2) of the *National Health Act 1953*.

**Section 4 Schedules**

Section 4 provides that each instrument that is specified in a Schedule to the Instrument is amended or repealed as set out in the applicable items in the Schedule concerned, and any other item in a Schedule to the Instrument has effect according to its terms.

**Schedule 1 Amendments**

Item 1 – Part 1, Division 1, Section 3

Item 1 amends the definition for ‘diluent fee’ to reflect that due to indexation, the fee is \$5.77 on and from 1 July 2023.

Item 2 – Part 1, Division 1, Section 3

Item 2 amends the definition for ‘dispensing fee’ to reflect that due to indexation, the fee is \$8.37 on and from 1 July 2023.

Item 3 – Part 1, Division 1, Section 3

Item 3 amends the definition for ‘distribution fee’ to reflect that due to indexation, the fee is \$29.15 on and from 1 July 2023.

Item – Part 1, Division 1, Section 3

Item 4 amends the definition for ‘preparation fee’ to reflect that due to indexation, the fee is \$88.62 on and from 1 July 2023.

Item 5 - Schedule 1, Part 1

Item 5 involves the addition of forms of a listed drug on the Special Arrangement.

These changes are summarised below.

**SUMMARY OF CHANGES TO THE EFFICIENT FUNDING OF CHEMOTHERAPY PROGRAM MADE BY THIS INSTRUMENT**

**Alteration of Fees**

<i>Fee Name</i>	<i>Fee Amount</i>	
Diluent fee	<i>From:</i> \$5.59	<i>To:</i> \$5.77

Dispensing fee	<b><i>From:</i></b> \$7.82	<b><i>To:</i></b> \$8.37
Distribution fee	<b><i>From:</i></b> \$28.22	<b><i>To:</i></b> \$29.15
Preparation fee	<b><i>From:</i></b> \$87.07	<b><i>To:</i></b> \$88.62

### **Forms Added**

<b><i>Listed Drug</i></b>	<b><i>Form</i></b>
Pemetrexed	Solution concentrate for I.V. infusion 100 mg (as disodium) in 4 mL
	Solution concentrate for I.V. infusion 500 mg (as disodium) in 20mL
	Solution concentrate for I.V. infusion 1 g (as disodium) in 40 mL

## Statement of Compatibility with Human Rights

*Prepared in accordance with Part 3 of the Human Rights (Parliamentary Scrutiny) Act 2011*

### ***National Health (Efficient Funding of Chemotherapy) Special Arrangement Amendment Instrument 2023 (No. 6)***

**(PB 59 of 2023)**

This Legislative Instrument is compatible with the human rights and freedoms recognised or declared in the international instruments listed in section 3 of the *Human Rights (Parliamentary Scrutiny) Act 2011*.

#### **Overview of the Legislative Instrument**

The purpose of this Legislative Instrument, made under subsection 100(2) of the *National Health Act 1953* (the Act), is to amend the *National Health (Efficient Funding of Chemotherapy) Special Arrangement 2011* (PB 79 of 2011) (the Special Arrangement) to make changes relating to the Efficient Funding of Chemotherapy.

The Special Arrangement achieves greater efficiency in payment for the supply of injected or infused chemotherapy medicines ('chemotherapy pharmaceutical benefits') to eligible patients being treated for cancer, to reflect the 2010 Budget measure titled 'Revised arrangements for the efficient funding of chemotherapy drugs'. The Special Arrangement also relates to the supply of medicines associated with the side-effects of cancer and cancer treatment ('related pharmaceutical benefits') at certain public hospitals.

This Instrument provides for amendments to the Special Arrangement to ensure that the Special Arrangement accurately reflects changes to the *National Health (Listing of Pharmaceutical Benefits) Instrument 2012* (the Listing Instrument), made under sections 84AF, 84AK, 85, 85A, 88 and 101 of the Act, which commences on the same day.

#### **Human Rights Implications**

This Instrument engages Articles 9 and 12 of the International Covenant on Economic Social and Cultural Rights (ICESCR), specifically the rights to social security and health.

##### *The Right to Social Security*

The right to social security is contained in Article 9 of the ICESCR. It requires that a country must, within its maximum available resources, ensure access to a social security scheme that provides a minimum essential level of benefits to all individuals and families that will enable them to acquire at least essential health care. Countries are obliged to demonstrate that every effort has been made to use all resources that are at their disposal in an effort to satisfy, as a matter of priority, this minimum obligation.

##### *The Right to Health*

The right to the enjoyment of the highest attainable standard of physical and mental health is contained in Article 12(1) of the ICESCR. The UN Committee on Economic Social and Cultural Rights (the Committee) has stated that the right to health is not a right for each individual to be healthy, but is a right to a system of health protection which provides equality of opportunity for people to enjoy the highest attainable level of health.

The Committee reports that the 'highest attainable standard of health' takes into account the country's available resources. This right may be understood as a right of access to a variety of public health and health care facilities, goods, services, programs, and conditions necessary for the realisation of the highest attainable standard of health.

## **Analysis**

This Instrument advances the right to health and the right to social security by ensuring that the amendments to the Listing Instrument, that affect the pharmaceutical benefits that may be supplied under the Special Arrangement, are made concurrently. This Instrument provides for the alteration of definitions for a number of fees to reflect annual indexing of these fees for 1 July 2023 and the addition of forms of the listed drug pemetrexed on the Special Arrangement.

The Listing Instrument determines the pharmaceutical benefits that are on the Pharmaceutical Benefits Scheme (PBS) through declarations of drugs and medicinal preparations, and determinations of forms, manners of administration and brands. The PBS is a benefit scheme which assists with advancement of these human rights by providing for subsidised access by patients to medicines. The recommendatory role of the Pharmaceutical Benefits Advisory Committee (PBAC) ensures that decisions about subsidised access to medicines on the PBS are evidence-based.

## **Conclusion**

This Legislative Instrument is compatible with human rights because it advances the protection of human rights.

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