

## **EXPLANATORY STATEMENT**

### *Therapeutic Goods Act 1989*

#### *Therapeutic Goods (Medical Devices—Specified Articles) Amendment (Vaping) Instrument 2023*

The *Therapeutic Goods Act 1989* (“the Act”) provides for the establishment and maintenance of a national system of controls for the quality, safety, efficacy or performance, and timely availability of therapeutic goods that are used in, or exported from, Australia. The Act is administered by the Therapeutic Goods Administration (“the TGA”) within the Australian Government Department of Health and Aged Care (“the Department”).

Section 41BD of the Act provides the meaning of ‘medical device’ for the purposes of the Act. Relevantly, paragraph 41BD(1)(a) of the Act provides that a medical device is any instrument, apparatus, appliance, software, implant, reagent, material or other article that is intended, by the person under whose name it is or is to be supplied, to be used for human beings for one or more of the purposes in subparagraphs 41BD(1)(a)(i) to (v). Those purposes include, for example, the diagnosis, prevention, monitoring, prediction, prognosis, treatment or alleviation of disease.

Paragraph 41BD(1)(ab) of the Act provides that an instrument, apparatus, appliance, software, implant, reagent, material or other article that is included in a class of instruments, apparatus, appliances, software, implants, reagents, materials or other articles specified under subsection 41BD(2B), is also a medical device. Subsection 41BD(2B) of the Act provides that the Secretary may, by legislative instrument, specify a particular class of instruments, apparatus, appliances, software, implants, reagents, materials or other articles for the purposes of paragraph 41BD(1)(ab) of the Act.

The *Therapeutic Goods (Medical Devices—Specified Articles) Instrument 2020* (“the Principal Instrument”) is made under subsection 41BD(2B) of the Act. The Principal Instrument specifies a number of classes of instruments, apparatus, appliances, software, implants, reagents, materials and other articles to be medical devices for the purposes of the Act.

The *Therapeutic Goods (Medical Devices—Specified Articles) Amendment (Vaping) Instrument 2023* (“the Amendment Instrument”) amends the Principal Instrument to specify certain therapeutic goods are that medical devices for the purposes of the Act. The goods that are specified in the Amendment Instrument to be medical devices are articles or components that are, or are likely to be taken to be, for use in the manufacture of therapeutic vaping devices or therapeutic vaping device accessories, other than fasteners, such as bolts, nuts and screws.

The effect of the Amendment Instrument is that such articles or components that are for use in the manufacture of therapeutic vaping devices or therapeutic vaping device accessories are specified to be medical devices and are therefore subject to the regulatory requirements under Chapter 4 of the Act.

### **Background**

#### *The public health problem*

Vaping is rapidly increasing in Australia, particularly among youth and young adults. The latest available trend data shows that among young people aged 14 years and over, current use of an e-cigarette, defined as used at least once in the month prior to being surveyed, increased from 2.5% to 8.9% between 2020 and 2023. The increase was even more marked among people aged 18-24 years old, increasing from 5.6% in 2020 to 19.8% in 2023. These findings reinforce a widespread and serious concern among public health policy makers and practitioners at the increasing marketing and use of vapes in Australia.

The Australian Government introduced regulatory changes in October 2021 to clarify that persons require prescriptions from a health practitioner for the lawful supply of products containing nicotine

for human use except in certain circumstances, such as nicotine replacement therapies for oromucosal or transdermal administration or tobacco smoking. These changes were intended to prevent youth and young adults from taking up vapes, while allowing current smokers access for smoking cessation under appropriate medical supervision. However, increasing rates of vaping among youth and young adults suggest that these reforms are not meeting their objectives. Normalisation of vaping is undermining population health and has the potential to disrupt the significant achievements Australia has made to date in tobacco control. Further measures are therefore needed to curb the increase in the rates of vaping, and to control the availability of vaping products that are being accessed by youth and young adults.

The health risks of vaping are substantial. A review of global evidence published in April 2022 found evidence that vaping by non-smokers results in dependence and conclusive evidence that vaping can cause respiratory disease, severe burns, poisoning and seizures. Further, there is strong and consistent evidence that adolescents and young adults who vape are up to three times more likely to take up smoking, compared to those who do not, and the long-term health risks of vaping are not yet known.

### *Reforms to the regulation of vapes*

The Australian Government is implementing reforms to the regulation of vapes to address the growing public health problem associated with vaping. The reforms are proposed to prohibit the importation, manufacture and supply of disposable single use and non-therapeutic vapes, while strengthening the regulatory controls of therapeutic vapes. This will be achieved through amendments to the *Therapeutic Goods Act 1989*, the *Therapeutic Goods Regulations 1990*, the *Therapeutic Goods (Medical Devices) Regulations 2002*, the *Customs Act 1901* and the *Customs (Prohibited Imports) Regulations 1956*, as well as new and amended delegated instruments under the Act. A transitional approach will apply to the commencement of the reforms to allow a reasonable time for importers, manufacturers and suppliers to comply with the enhanced regulation, while maintaining legitimate patient access to therapeutic vaping goods for smoking cessation or the management of nicotine dependence.

The reforms are intended to address the risks posed by vaping to youth and young adults in Australia, the possible long term adverse health effects of vaping to Australians who use vapes, and the adverse health effects of toxic chemicals and other ingredients found in vapes. At the same time, the proposed amendment would preserve patient access to therapeutic vapes under the supervision of relevant health practitioners.

In broad terms, the first stage of the reforms will:

- prohibit the importation of disposable single use vapes, irrespective of therapeutic claims, subject to limited exceptions, from 1 January 2024;
- prohibit the importation of non-therapeutic vapes, irrespective of nicotine content, subject to limited exceptions, from 1 March 2024;
- introduce the requirement for importers to obtain a customs licence and permit to import therapeutic vapes, subject to limited exceptions, from 1 March 2024, with applications to be enabled from 1 January 2024;
- end the personal importation scheme for therapeutic vapes – the scheme will cease to operate on 1 March 2024, but the importation of disposable vapes will be prohibited from 1 January 2024;
- retain a limited traveller's exception that allows persons arriving in Australia by ship or plane to carry a limited quantity of vapes for their treatment or the treatment of someone travelling with them under their care – revisions to the traveller's exemption will commence on 1 March 2024 with restrictions on disposable vapes commencing 1 January 2024;
- introduce the requirement for importers and manufacturers to notify the Secretary that therapeutic vapes intended to be imported, or released for supply in Australia, comply with relevant product standards or essential principles, as the case may be – this requirement will commence on 1 March 2024, with notifications to be enabled from 1 January 2024;

- modify the exemptions relating to unregistered therapeutic vapes to require such goods to be supplied through prescription medicine supply chains to patients for smoking cessation or the management of nicotine dependence – this requirement will commence on 1 March 2024;
- make minor changes to relevant product standards to facilitate the introduction of the notification and permit schemes, introduce restrictions on flavours and ensure minimum standards for device components; and
- enable therapeutic vapes to be accessed by patients under the Special Access Scheme – Category C, to facilitate more timely access to unregistered therapeutic vapes and reduce regulatory burden on practitioners, while maintaining regulatory oversight commensurate with the risk.

These changes will be supplemented with amendments to the Act that are proposed to be introduced to Parliament next year. The amendments will strengthen domestic compliance and enforcement mechanisms to support the broader policy intent. Compliance and enforcement effort both within and between jurisdictions is essential to address the risk of vaping to population health.

The new framework will support the following public health objectives to:

- arrest the uptake of vapes, other than for therapeutic purposes, especially in youth and young adults aged below 25 years;
- counteract the marketing of vapes to youth and young adults, especially through product features such as flavours and packaging;
- reduce nicotine dependence and the risk of future tobacco use; and
- safeguard public health by requiring unregistered therapeutic vapes to meet minimum quality and safety standards.

Importantly, the reforms will promote the Government’s broader objective to significantly reduce the use of tobacco and nicotine products in Australia by 2030, as outlined in the National Tobacco Strategy 2023-2030.

## **Purpose**

The Principal Instrument is made under subsection 41BD(2B) of the Act. The Principal Instrument specifies that particular classes of instruments, apparatus, appliances, materials or other articles are medical devices for the purposes of the Act.

The effect of an instrument made under subsection 41BD(2B) of the Act is that particular classes of instruments, apparatus, appliances, software, implants, reagents, materials or other articles are specified to be medical devices and therefore subject to regulation under Chapter 4 of the Act. Chapter 4 includes regulatory requirements that are appropriate for medical devices, including requirements for conformity assessment certification for quality management systems and compliance with the essential principles. However, there may be uncertainty as to whether certain therapeutic goods are or are not medical devices for the purposes of the Act. An instrument under subsection 41BD(2B) provides clarity on the regulatory arrangements applying to particular goods.

The Amendment Instrument is made under subsection 41BD(2B) of the Act, and amends the Principal Instrument by specifying that articles and components that are, or are likely to be taken to be, for use in the manufacture of therapeutic vaping devices or therapeutic vaping device accessories, other than fasteners, such as bolts, nuts and screws, including but not limited to:

- mouthpieces;
- heating elements, for example, coils;
- batteries;
- lights; and
- casements.

The effect of this amendment is to specify that such articles and components are medical devices, and are therefore subject to the regulatory requirements under Chapter 4 of the Act.

## **Consultation**

The TGA conducted two significant consultations in relation to the vaping reform measures. Between 30 November 2022 and 16 January 2023, the TGA undertook public consultation (“the 2022 consultation”) on reforms to the regulation of nicotine vaping products in Australia. Close to 4,000 submissions were received from a range of organisations and individuals, including state and territory health departments, universities, health practitioner peak bodies, consumer groups, retailers, and suppliers. This included over 3,500 submissions from private individuals.

Following feedback from this consultation and advice received from public health experts at Tobacco Control Roundtables on 30 September 2022 and 17 April 2023, the TGA engaged in extensive consultation with the states and territories to assess the regulatory options and develop policy proposals. Consultations with the states and territories took place principally through the Health Ministers’ Meeting and its subordinate National E-Cigarette Working Group, culminating in the Health Ministers’ Meeting Communique of 1 September 2023, which conveyed Ministers’ collective commitment to enhancing regulation of vapes in Australia.

A second, targeted consultation was undertaken with stakeholders between 7 September and 21 September 2023 (“the 2023 Consultation”) on the regulatory proposals developed in consultation with states and territories. Submissions and survey responses to the 2023 Consultation closed on 21 September 2023. The feedback to the consultation paper informed the deliberations of the Minister for the Department of Health and Aged Care on regulatory measures to be implemented.

## **Other details**

Details of the Amendment Instrument are set out in **Attachment A**.

The Amendment Instrument is compatible with human rights and freedoms recognised or declared under section 3 of the *Human Rights (Parliamentary Scrutiny) Act 2011*. A full statement of compatibility is set out in **Attachment B**.

An impact analysis (“IA”) was prepared on the proposed reforms to the regulation of vapes, taking into account the feedback received from stakeholders throughout the consultations. The Office of Impact Analysis (“OIA”) determined that the IA was consistent with good practice and met Australian Government best practice regulation requirements (OBPR23-03933). The IA has been published, or will be published prior to commencement of the Amendment Instrument, on the OIA website at: [oia.pmc.gov.au/](http://oia.pmc.gov.au/).

The Amendment Instrument is a disallowable legislative instrument for the purposes of the *Legislation Act 2003* and commences at the same time as the commencement of the *Therapeutic Goods Legislation Amendment (Vaping) Regulations 2023* (“the Amendment Regulations”). However, the Amendment Instrument does not commence at all if the Amendment Regulations do not commence.

## **Details of the *Therapeutic Goods (Medical Devices—Specified Articles) Amendment (Vaping) Instrument 2023***

### **Section 1 – Name**

This section provides that the name of the instrument is *Therapeutic Goods (Medical Devices—Specified Articles) Amendment (Vaping) Instrument 2023* (“the Amendment Instrument”).

### **Section 2 – Commencement**

This section provides that the Amendment Instrument commences on at the same time as the commencement of the *Therapeutic Goods Legislation Amendment (Vaping) Regulations 2023* (“the Amendment Regulations”). However, the Amendment Instrument does not commence at all if the Amendment Regulations do not commence.

### **Section 3 – Authority**

This section provides that the legislative authority for making the Amendment Instrument is subsection 41BD(2B) of the *Therapeutic Goods Act 1989* (“the Act”).

Subsection 33(3) of the *Acts Interpretation Act 1901* relevantly provides that, where an Act confers a power to make, grant or issue any instrument of a legislative or administrative character, the power shall be construed as including a power exercisable in the like manner and subject to the like conditions (if any) to repeal, rescind, revoke, amend, or vary any such instrument. The Amendment Instrument is made in accordance with that provision.

### **Section 4 – Schedules**

This section provides that each instrument that is specified in a Schedule to the Amendment Instrument is amended or repealed as set out in the applicable items in the Schedule concerned, and that any other item in a Schedule to the Amendment Instrument has effect according to its terms.

### **Schedule 1 – Amendments**

This Schedule amends the *Therapeutic Goods (Medical Devices—Specified Articles) Instrument 2020* (“the Principal Instrument”).

#### **Item 1 – Section 4**

This item introduces new definitions in section 4 of the Principal Instrument, including definitions of ‘therapeutic vaping device’ and ‘therapeutic vaping device accessory’.

The definition of ‘therapeutic vaping device’ has the same meaning as in the *Therapeutic Goods (Medical Devices) Regulations 2002* (“the MD Regulations”). That is, a therapeutic good that is a vaping device, other than a disposable vape or a therapeutic cannabis vaping device. Relevantly, the *Therapeutic Goods Regulations 1990*, to which the MD Regulations refer, define a ‘vaping device’ as a device that generates or releases, or is designed or intended to generate or release, using a heating element and by electronic means, an aerosol, vapour or mist for direct inhalation by its user.

The definition of ‘therapeutic vaping device accessory’ has the same meaning as in the MD Regulations. That is, a therapeutic good that is an unfilled cartridge, capsule, pod or other vessel designed or intended to contain a therapeutic vaping substance and to be refillable. A therapeutic vaping device accessory does not include a therapeutic cannabis vaping device accessory.

## **Item 2 – Schedule 1 (at the end of the table)**

This item introduces new item 7 to the table in Schedule 1 to the Principal Instrument to specify that articles and components that are, or are likely to be taken to be, for use in the manufacture of therapeutic vaping devices or therapeutic vaping device accessories, other than fasteners such as bolts, nuts and screws, to be medical devices. Examples of such articles or components, include, without limitation:

- mouthpieces;
- heating elements, for example, coils;
- batteries;
- lights;
- casements.

The effect of this item is that such articles or components that are (or are likely to be) for use in the manufacture of therapeutic vaping devices or therapeutic vaping device accessories, are medical devices for the purpose of the Act and are therefore subject to the regulatory requirements under Chapter 4.

## Statement of Compatibility with Human Rights

Prepared in accordance with Part 3 of the *Human Rights (Parliamentary Scrutiny) Act 2011*

### *Therapeutic Goods (Medical Devices—Specified Articles) Amendment (Vaping) Instrument 2023*

This disallowable legislative instrument is compatible with the human rights and freedoms recognised or declared in the international instruments listed in section 3 of the *Human Rights (Parliamentary Scrutiny) Act 2011*.

#### Overview of legislative instrument

Section 41BD of the Act provides the meaning of ‘medical device’ for the purposes of the Act. Relevantly, paragraph 41BD(1)(a) of the Act provides that a medical device is any instrument, apparatus, appliance, software, implant, reagent, material or other article that is intended, by the person under whose name it is or is to be supplied, to be used for human beings for one or more of the purposes in subparagraphs 41BD(1)(a)(i) to (v). Those purposes include, for example, the diagnosis, prevention, monitoring, prediction, prognosis, treatment or alleviation of disease.

Paragraph 41BD(1)(ab) of the Act provides that an instrument, apparatus, appliance, software, implant, reagent, material or other article that is included in a class of instruments, apparatus, appliances, software, implants, reagents, materials or other articles specified under subsection 41BD(2B), is also a medical device. Subsection 41BD(2B) of the Act provides that the Secretary may, by legislative instrument, specify a particular class of instruments, apparatus, appliances, software, implants, reagents, materials or other articles for the purposes of paragraph 41BD(1)(ab) of the Act.

The *Therapeutic Goods (Medical Devices—Specified Articles) Instrument 2020* (“the Principal Instrument”) is made under subsection 41BD(2B) of the Act. The Principal Instrument specifies a number of classes of instruments, apparatus, appliances, software, implants, reagents, materials and other articles that are medical devices for the purposes of the Act.

The *Therapeutic Goods (Medical Devices—Specified Articles) Amendment (Vaping) Instrument 2023* (“the Amendment Instrument”) amends the Principal Instrument to specify certain therapeutic goods are that medical devices for the purposes of the Act. The goods that are specified in the Amendment Instrument to be medical devices are articles or components that are, or are likely to be taken to be, for use in the manufacture of therapeutic vaping devices or therapeutic vaping device accessories, other than fasteners, such as bolts, nuts and screws.

The effect of the Amendment Instrument is that such articles or components that are for use in the manufacture of therapeutic vaping devices or therapeutic vaping device accessories are specified to be medical devices and are therefore subject to the regulatory requirements under Chapter 4 of the Act.

#### Background

##### *The public health problem*

Vaping is rapidly increasing in Australia, particularly among youth and young adults. The latest available trend data shows that among young people aged 14 years and over, current use of an e-cigarette, defined as used at least once in the month prior to being surveyed, increased from 2.5% to 8.9% between 2020 and 2023. The increase was even more marked among people aged 18-24 years old, increasing from 5.6% in 2020 to 19.8% in 2023. These findings reinforce a widespread and serious concern among public health policy makers and practitioners at the increasing marketing and use of vapes in Australia.

The Australian Government introduced regulatory changes in October 2021 to clarify that persons require prescriptions from a health practitioner for the lawful supply of products containing nicotine for human use except in certain circumstances, such as nicotine replacement therapies for oromucosal or transdermal administration or tobacco smoking. These changes were intended to prevent youth and young adults from taking up vapes, while allowing current smokers access for smoking cessation under appropriate medical supervision. However, increasing rates of vaping among youth and young adults suggest that these reforms are not meeting their objectives. Normalisation of vaping is undermining population health and has the potential to disrupt the significant achievements Australia has made to date in tobacco control. Further measures are therefore needed to curb the increase in the rates of vaping, and to control the availability of vaping products that are being accessed by youth and young adults.

The health risks of vaping are substantial. A review of global evidence published in April 2022 found evidence that vaping by non-smokers results in dependence and conclusive evidence that vaping can cause respiratory disease, severe burns, poisoning and seizures. Further, there is strong and consistent evidence that adolescents and young adults who vape are up to three times more likely to take up smoking, compared to those who do not, and the long-term health risks of vaping are not yet known.

### *Reforms to the regulation of vapes*

The Australian Government is implementing reforms to the regulation of vapes to address the growing public health problem associated with vaping. The reforms are proposed to prohibit the importation, manufacture and supply of disposable single use, and non-therapeutic, vapes while strengthening the regulatory controls of therapeutic vapes. This will be achieved through amendments to the *Therapeutic Goods Act 1989*, the *Therapeutic Goods Regulations 1990*, the *Therapeutic Goods (Medical Devices) Regulations 2002*, the *Customs Act 1901* and the *Customs (Prohibited Imports) Regulations 1956*, as well as new and amended delegated instruments under the Act. A transitional approach will apply to the commencement of the reforms to allow a reasonable time for importers, manufacturers and suppliers to comply with the enhanced regulation, while maintaining legitimate patient access to therapeutic vaping goods for smoking cessation or the management of nicotine dependence.

The reforms are intended to address the risks posed by vaping to youth and young adults in Australia, the possible long term adverse health effects of vaping to Australians who use vapes, and the adverse health effects of toxic chemicals and other ingredients found in vapes. At the same time, the proposed amendment would preserve patient access to therapeutic vapes under the supervision of relevant health practitioners.

In broad terms, the first stage of the reforms will:

- prohibit the importation of disposable single use vapes, irrespective of therapeutic claims, subject to limited exceptions, from 1 January 2024;
- prohibit the importation of non-therapeutic vapes, irrespective of nicotine content, subject to limited exceptions, from 1 March 2024;
- introduce the requirement for importers to obtain a customs licence and permit to import therapeutic vapes, subject to limited exceptions, from 1 March 2024, with applications to be enabled from 1 January 2024;
- end the personal importation scheme for therapeutic vapes – the scheme will cease to operate on 1 March 2024, but the importation of disposable vapes will be prohibited from 1 January 2024;
- retain a limited traveller's exception that allows persons arriving in Australia by ship or plane to carry a limited quantity of vapes for their treatment or the treatment of someone travelling with them under their care – revisions to the traveller's exemption will commence on 1 March 2024 with restrictions on disposable vapes commencing 1 January 2024;
- introduce the requirement for importers and manufacturers to notify the Secretary that therapeutic vapes intended to be imported, or released for supply in Australia, comply with relevant product standards or essential principles, as the case may be – this requirement will commence on 1 March 2024, with notifications to be enabled from 1 January 2024;



- modify the exemptions relating to unregistered therapeutic vapes to require such goods to be supplied through prescription medicine supply chains to patients for smoking cessation or the management of nicotine dependence – this requirement will commence on 1 March 2024;
- make minor changes to relevant product standards to facilitate the introduction of the notification and permit schemes, introduce restrictions on flavours and ensure minimum standards for device components; and
- enable therapeutic vapes to be accessed by patients under the Special Access Scheme – Category C, to facilitate more timely access to unregistered therapeutic vapes and reduce regulatory burden on practitioners, while maintaining regulatory oversight commensurate with the risk.

These changes will be supplemented with amendments to the Act that are proposed to be introduced to Parliament next year. The amendments will strengthen domestic compliance and enforcement mechanisms to support the broader policy intent. Compliance and enforcement effort both within and between jurisdictions is essential to address the risk of vaping to population health.

### **Purpose**

The Principal Instrument is made under subsection 41BD(2B) of the Act. The Principal Instrument specifies that particular classes of instruments, apparatus, appliances, materials or other articles are medical devices for the purposes of the Act.

The effect of an instrument made under subsection 41BD(2B) of the Act is that particular classes of instruments, apparatus, appliances, software, implants, reagents, materials or other articles are specified to be medical devices and therefore subject to regulation under Chapter 4 of the Act. Chapter 4 includes regulatory requirements that are appropriate for medical devices, including requirements for conformity assessment certification for quality management systems and compliance with the essential principles. However, there may be uncertainty as to whether certain therapeutic goods are or are not medical devices for the purposes of the Act. An instrument under subsection 41BD(2B) provides clarity on the regulatory arrangements applying to particular goods.

The Amendment Instrument is made under subsection 41BD(2B) of the Act, and amends the Principal Instrument by specifying articles and components that are, or are likely to be taken to be, for use in the manufacture of therapeutic vaping devices or therapeutic vaping device accessories, other than fasteners (such as bolts, nuts and screws), including but not limited to:

- mouthpieces;
- heating elements, for example, coils;
- batteries;
- lights;
- casements.

The effect of this amendment is to specify that such articles or components are medical devices, and are therefore subject to the regulatory requirements set out in Chapter 4 of the Act.

### **Human rights implications**

The Amendment Instrument engages the right to health in Article 12 of the International Covenant on Economic, Social and Cultural Rights (“the ICESCR”). Article 12 of the ICESCR promotes the right of all individuals to enjoy the highest attainable standards of physical and mental health, and includes an obligation to take reasonable measures within available resources to progressively secure broader enjoyment of the right.

In *General Comment No. 14: The Right to the Highest Attainable Standard of Health* (Art. 12) (2000), the United Nations Committee on Economic, Social and Cultural Rights states that health is a ‘fundamental human right indispensable for the exercise of other human rights’, and that the right to

health is not to be understood as the right to be healthy, but includes the right to a system of health protection which provides equal opportunity for people to enjoy the highest attainable level of health.

Vaping has been associated with a range of short-term health risks and its long-term health effects are still unknown. Vape marketing and use in the community has increased rapidly in recent years, particularly among young people and poses a major risk to population health and Australia's success in tobacco control.

The Amendment Instrument takes positive steps to promote the right to health by supporting the reforms to the regulation of vapes. These reforms support the availability of therapeutic vaping goods to persons who require such goods for smoking cessation or the management of nicotine dependence under the supervision of a health practitioner, and ensure the application of minimum quality and safety standards.

Collectively, the reforms are intended to arrest the increasing uptake of recreational vaping, especially by youth and young adults. Restricting the domestic supply of non-therapeutic vapes while still allowing for therapeutic use strikes an appropriate balance between the health concerns posed by vaping and the need to provide legitimate patient access to Australians combating smoking addiction or nicotine dependence. Ensuring vapes are only accessed under health practitioner supervision provides an opportunity for users to receive appropriate advice from a health professional on the appropriateness of therapeutic vaping goods in relation to the condition that is being treated, the availability of other therapeutic goods to treat the specified condition, the risks associated with their use and the benefits of not smoking. This will enable Australians to make informed decisions concerning their health.

The new framework will support the following public health objectives:

- to arrest the uptake of vapes, other than for therapeutic purposes, especially in youth and young adults aged below 25 years;
- to counteract the marketing of vapes to youth and young adults, especially through product features such as flavours and packaging;
- to reduce rates of nicotine dependence and the risk of future tobacco use; and
- to safeguard public health by requiring unregistered therapeutic vapes to meet minimum quality and safety standards.

Importantly, the reforms will promote the Government's broader objective to significantly reduce the use of tobacco and nicotine products in Australia by 2030, as outlined in the National Tobacco Strategy 2023-2030.

The Amendment Instrument promotes and supports the right to health by clarifying that articles or components for use in the manufacture of therapeutic vaping devices or therapeutic vaping device accessories are medical devices for the purposes of the Act, reducing the risk of confusion and providing greater certainty, for both industry and consumers, of the regulatory status of such articles or components. The amendments made by the Amendment Instrument also assists industry in understanding their regulatory requirements and responsibilities, including where relevant, the minimum standards that such goods are required to meet. The application of minimum regulatory requirements to these goods provides consumers with a degree of assurance as to the quality, safety and performance of such goods.

## **Conclusion**

The Amendment Instrument is compatible with human rights because it promotes the right to health in Article 12 of the ICESCR and otherwise does not raise any other human rights issues.