

Explanatory Statement

ASIC (Supervisory Cost Recovery Levy—Annual Determination) Instrument 2024/822

This is the Explanatory Statement for the ASIC (Supervisory Cost Recovery Levy—Annual Determination) Instrument 2024/822. The Explanatory Statement is approved by the Australian Securities and Investments Commission (ASIC).

Summary

- 1. The instrument relates to levies imposed on ASIC's regulatory population. These industry levies are imposed on an annual basis. The annual levies are aimed at recovering ASIC's regulatory costs for the financial year.
- 2. This instrument specifies certain matters about size and composition of ASIC's regulated population and of the metrics that apply to each industry subsector within that regulated population for the 2023-24 financial year.

Purpose of the instrument

- 3. The purpose of the instrument is to specify certain matters that are used in the formulae specified in the ASIC Supervisory Cost Recovery Levy Regulations 2017 (the Cost Recovery Regulations). The Cost Recovery Regulations are made for the purposes of the ASIC Supervisory Cost Recovery Levy Act 2017 (the Cost Recovery Act).
- 4. The matters are the *sub-sector population* and the *sub-sector metrics* in relation to the *basic levy component* and the *graduated levy component*.
- 5. This instrument, together with ASIC (Supervisory Cost Recovery Levy—Regulatory Costs) Instrument 2024/821, provide ASIC with the figures to enable it to calculate the levies payable by each leviable entity for the 2023-24 financial year. ASIC will use the figures in these instruments in preparing the invoices for the levies which will be sent out to the industry in January 2025.
- 6. The Cost Recovery Regulations prescribe 6 sectors and 52 sub-sectors for the 2023-24 financial year as follows:
 - (a) the *corporate sector* (comprising 6 sub-sectors);
 - (b) the *deposit-taking and credit sector* (comprising 6 sub-sectors);

- (c) the *investment management, superannuation and related services sector* (comprising 8 sub-sectors);
- (d) the *financial advice sector* (comprising 4 sub-sectors);
- (e) the *market infrastructure and intermediaries sector* (comprising 24 sub-sectors);
- (f) the *insurance sector* (comprising 4 sub-sectors).
- 7. Either a *basic levy component* or a *graduated levy component* is applied to each sub-sector. A leviable entity may form part of 2 or more sub-sectors in a sector. The amount of levy payable by a leviable entity is the sum of each levy component the entity has for the financial year.
- 8. The *basic levy component* and the *graduated levy component*, for a leviable entity for a sub-sector for a financial year, is worked out according to formulae specified in the Cost Recovery Regulations.
- 9. ASIC confirms that:
 - (a) before ASIC made this instrument for the financial year, it was satisfied, having regard to information provided to ASIC, that the instrument is consistent with the objectives stated in subsection 9(2) of the Cost Recovery Act; and
 - (b) this instrument was made after the last day by which returns relating to the financial year must be lodged with ASIC under section 11 of the Collection Act. ASIC determined that day to be 25 September 2024.

Consultation

- 10. Section 17 of the *Legislation Act 2003* (the *Legislation Act*) provides that, before a legislative instrument is made, the rule-maker must be satisfied that there has been undertaken any consultation that is considered by the rule-maker to be appropriate, and reasonably practicable to undertake.
- 11. In determining whether any consultation that was undertaken is appropriate, the rule-maker may have regard to any relevant matter, including the extent to which the consultation drew on the knowledge of persons having expertise in fields relevant to the proposed instrument.
- 12. ASIC did not engage in consultation before making this legislative instrument. The reason why no consultation was undertaken was because the instrument specifies numbers and amounts that are calculated based on the information contained in the returns lodged with ASIC under section 11 of the ASIC Supervisory Cost Recovery Levy (Collection) Act 2017 (the Collection Act).

- 13. In certain circumstances, ASIC may give a leviable entity a notice (a *default notice*) stating the amount that, in ASIC's opinion, is the levy payable by the leviable entity for a financial year. These circumstances, which are set out in section 12 of the Collection Act, includes where a person has failed to provide to ASIC a return containing information relating to the leviable entity or ASIC is not satisfied with information provided by a person in a return.
- 14. The amount stated in the default notice is taken to be the levy payable by the person for the financial year, unless the contrary is proved. While the issue of default notices involves the exercise by ASIC of a discretionary power where the amount of the levy stated in the default notice is based on ASIC's opinion, it is anticipated that ASIC would only have cause to issue default notices in a minority of cases.

Operation of the instrument

- 15. The legislative instrument applies in relation to the **2023-24 financial year**.
- 16. The instrument specifies certain matters (numbers and amounts) that are used in the formulae specified in the Cost Recovery Regulations.

Sub-sector population

- 17. Section 6 of the instrument specifies the *sub-sector population* for the financial year. The sub-sector population, in relation to a sub-sector, for a financial year, means the number of entities that form part of the sub-sector at any time in the financial year.
- 18. ASIC worked out the number of entities that form part of the sub-sector at any time in the financial year based on the information contained in ASIC's registers and in the returns lodged with ASIC under section 11 of the Collection Act.
 - Sub-sector metrics—basic levy component and the graduated levy component
- 19. Section 7 of the instrument specifies the *sub-sector metric* in relation to the *basic levy component* and the *graduated levy component* for the financial year.
- 20. The *sub-sector metric* in relation to the *basic levy component* is the sum of the amounts of the *basic rate entity metric* for each leviable entity that forms part of the sub-sector for the financial year. The *basic rate entity metric* for each leviable entity for each sub-sector is the entity's *entity metric* for that sub-sector for the financial year. However, not all sub-sectors have an *entity metric*. In those cases, the *basic rate entity metric* for each leviable entity for that sub-sector will be 1: see section 9 of the Cost Recovery Regulations.
- 21. The *sub-sector metric* in relation to the *graduated levy component* means a number that is the sum of the amounts of the *graduated entity metric* for all leviable entities that form part of the sub-sector for the financial year. The *graduated entity metric* means:

- (a) unless paragraph (b) applies—the entity's *entity metric* for the sub-sector for the financial year; or
- (b) if Part 3 of the Cost Recovery Regulations specifies a *minimum levy threshold* for the sub-sector for the financial year—the difference between the entity's *entity metric* for the sub-sector for the financial year and the *minimum levy threshold*: see section 10 of the Cost Recovery Regulations.
- 22. The following table gives a brief description of the *entity metric* to which the numbers specified in the table in section 7 of the instrument relate. If Part 3 of the Cost Recovery Regulations does not make provision for an amount to be the *entity metric* for a sub-sector, then the following table describes the *entity metric* as "not applicable".

Column 1	Column 2	Column 3		
Item	Sub-sectors	Description of entity metric		
		Basic levy component	Graduated levy component	
		(as applicable)	(as applicable)	
1	Auditors of disclosing entities	Total of the fees paid or		
		payable to the entity for		
		the auditing and review		
		of financial reports		
2	Australian derivative trade repository operators	Number of days the		
		repository was operated		
2A	Benchmark administrators	Number of days the		
		entity administered the		
		financial benchmark		
2B	Claims handling and settling services providers		Number of claims under	
			insurance products in	
			relation to which the entity	
			provides claims handling	
			and settling services	
3	Corporate advisors		Gross revenue	
4	Credit intermediaries		Number of	
			credit representatives	
5	Credit providers		Gross amount of	
			credit provided	
6	Credit rating agencies		Number of days the	
			licence was held	
7	Custodians	"Not applicable"		
8	Deposit product providers		Value of deposits	
8A	Established specialised market operators	Number of days the		
		market was operated		
9	Exempt CS facility operators	Number of days the		
		facility was operated		
10	Exempt market operators	Number of days the		
		market was operated		
11	Insurance product distributors	"Not applicable"		
12	Insurance product providers		Gross amount of premiums	
			and other revenue	

Column 1	Column 2	Column 3		
Item	Sub-sectors	Description of entity metric		
		Basic levy component	Graduated levy component	
		(as applicable)	(as applicable)	
13 14	Large futures	Number of days the	`	
	exchange operators	exchange was operated		
	Large futures		Messages and lots	
	exchange participants		Wiessages and lote	
15	Large proprietary	"Not applicable"		
16	companies			
16	Large securities exchange operators	Value of all		
	- 1	transactions on exchange		
17	Large securities		Messages and transactions	
18	exchange participants Licensees that provide only	(21 . 11 11 2		
10	general advice to retail	"Not applicable"		
	clients or wholesale clients			
19	Licensees that provide		Number of	
	personal advice on relevant		financial advisers	
	financial products to retail clients			
20	Licensees that provide	(O) I 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		
20	personal advice to only	"Not applicable"		
	wholesale clients			
21	Licensees that provide	Number of days the		
	personal advice to retail	licence was held		
	clients on only products that are not relevant financial			
	products			
22	Listed corporations		Market capitalisation	
23	Managed discretionary	Number of days the	iviairet capitansation	
	account providers	Number of days the licence was held		
24	Margin lenders			
27	Waight lenders	Number of days the		
24A	Navy amonialized moulest	licence was held		
24A	New specialised market operators	Number of days the		
		market was operated		
25	Operators of investor		Gross revenue	
25A	directed portfolio services Operators of notified		77.1 () 1	
23A	foreign passport funds and		Value of Australian assets	
	regulated former notified			
	funds			
26	Overseas market operators	Number of days the		
		market was operated		
27	Over-the-counter traders		Number of persons acting	
			on behalf of the entity	
28	Payment product providers		Gross revenue received in	
			connection with non-cash	
			payment products issued by	
			the entity less expenses	
			incurred from dealing in	
29	Public companies (unlisted)	(37.)	non-cash payment facilities	
		"Not applicable"		
30	Registered company auditors	"Not applicable"		
31	Registered liquidators		Annointments metices 1	
	0		Appointments, notices and	

Column 1	Column 2	Column 3	
Item	Sub-sectors	Description of entity metric	
		Basic levy component	Graduated levy component
		(as applicable)	(as applicable)
32	Responsible entities		Value of assets in all
			registered schemes
33	Retail over-the-counter derivatives issuers	Number of days the	
		licence was held	
34	Risk management product providers	Number of days the	
		licence was held	
35	Securities dealers		Value of transactions
			in securities
36	Small and medium amount credit providers	Gross amount of	
		credit provided	
38	Small futures exchange operators	Number of days the	
		exchange was operated	
39	Small securities exchange operators	Number of days the	
		exchange was operated	
40	Small securities exchange	Number of days the	
	operators with self-listing function only	exchange was operated	
41	Superannuation trustees		Value of assets
			in all registrable
			superannuation entities
42	Tier 1 clearing and settlement facility operators	Number of days the	
		facility was operated	
43	Tier 2 clearing and settlement facility operators	Number of days the	
		facility was operated	
44	Tier 3 clearing and settlement facility operators	Number of days the	
		facility was operated	
45	Tier 4 clearing and settlement facility operators	Number of days the	
		facility was operated	
46	Traditional trustee company service providers	Number of days the	
		licence was held	
47	Wholesale electricity dealers	"Not applicable"	
48	Wholesale trustees		Value of assets in all
			unregistered managed
			investment schemes

23. ASIC worked out each *sub-sector metric* based on the information contained in ASIC's registers and in the returns lodged by the leviable entities with ASIC under section 11 of the Collection Act.

Commencement and date of effect

- 24. This instrument is a disallowable legislative instrument.
- 25. The instrument commences on the day after it is registered on the Federal Register of Legislation, but it takes effect in accordance with paragraphs 11(3)(a) and 11(4)(a) of the Cost Recovery Act. This means the instrument takes effect at the end of the special disallowance period, being (unless notice of a motion of disallowance is given in either House of Parliament), a period of

5 sitting days after the instrument has been tabled in both Houses of Parliament. The instrument does not take effect to the extent it is disallowed by either House of Parliament.

Retrospective application

26. Subsection 12(2) (retrospective application of legislative instruments) of the Legislation Act does not apply to this instrument: see subsection 9(9) of the Cost Recovery Act.

Legislative authority

- 27. Section 73 of the Cost Recovery Regulations, which is made for the purposes of subsection 9(6) of the Cost Recovery Act, enables ASIC to make an annual determination specifying matters required or permitted by those regulations.
- 28. ASIC makes this instrument under section 73 of the Cost Recovery Regulations.

Statement of Compatibility with Human Rights

29. The Explanatory Statement for a disallowable legislative instrument must contain a Statement of Compatibility with Human Rights under subsection 9(1) of the *Human Rights (Parliamentary Scrutiny) Act 2011*. A Statement of Compatibility with Human Rights is in the <u>Attachment</u>.

Attachment

Statement of Compatibility with Human Rights

This Statement of Compatibility with Human Rights is prepared in accordance with Part 3 of the *Human Rights (Parliamentary Scrutiny) Act 2011*.

ASIC (Supervisory Cost Recovery Levy—Annual Determination) Instrument 2024/822

Overview

- 1. Section 73 of the ASIC Supervisory Cost Recovery Levy Regulations 2017, which is made for the purposes of subsection 9(6) of the ASIC Supervisory Cost Recovery Levy Act 2017, enables ASIC to make an annual determination specifying matters required or permitted by those regulations.
- 2. The instrument relates to levies imposed on ASIC's regulatory population. These industry levies are imposed on an annual basis. The annual levies are aimed at recovering ASIC's regulatory costs for the financial year.
- 3. This instrument specifies certain matters about size and composition of ASIC's regulated population and of the metrics that apply to each industry subsector within that regulated population for the 2023-24 financial year.

Assessment of human rights implications

4. This instrument does not engage any of the applicable rights or freedoms.

Conclusion

5. This instrument is compatible with the human rights and freedoms recognised or declared in the international instruments listed in section 3 of the *Human Rights* (Parliamentary Scrutiny) Act 2011.