

Education Services for Overseas Students (TPS Levies) (Risk Rated Premium and Special Tuition Protection Components) Instrument 2024

I, Melinda Hatton, TPS Director, make the following instrument.

Dated 17 December 2024

Melinda Hatton TPS Director



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Part 1—Introduction

1 Name

This instrument is the Education Services for Overseas Students (TPS Levies) (Risk Rated Premium and Special Tuition Protection Components) Instrument 2024

2 Commencement

(1) Each provision of this instrument specified in column 1 of the table commences, or is taken to have commenced, in accordance with column 2 of the table. Any other statement in column 2 has effect according to its terms.

Commencement information		
Column 1	Column 2	Column 3
Provisions	Commencement	Date/Details
1. Parts 1 to 3	31 December 2024	
2. Schedule 1	1 January 2025	

Note:

This table relates only to the provisions of this instrument as originally made. It will not be amended to deal with any later amendments of this instrument.

(2) Any information in column 3 of the table is not part of this instrument. Information may be inserted in this column, or information in it may be edited, in any published version of this instrument.

3 Authority

This instrument is made under sections 9 and 10 of the *Education Services for Overseas Students (TPS Levies) Act 2012.*

4 Definitions

Note:

A number of expressions used in this instrument are defined in the definitions section of the Act, including the following:

- (a) risk rated premium component;
- (b) special tuition protection component.

In this instrument:

Act means the Education Services for Overseas Students (TPS Levies) Act 2012.

CRICOS means the Commonwealth Register of Institutions and Courses for Overseas Students.

CRICOS annual registration charge means a CRICOS annual registration charge imposed by the *Education Services for Overseas Students (Registration Charges) Act 1997* as in force for a year referred to in subsection 11(4).

ESOS Act means the Education Services for Overseas Students Act 2000.

length of operation, for a provider, means the number of years that the provider has been registered on CRICOS as a registered provider:

- (a) beginning at the time the provider was registered, or last registered, as a registered provider; and
- (b) ending on 31 December 2024.

non-exempt provider means a registered provider that the Minister has not exempted under paragraph 12(b) of the Act from the requirement to pay the risk rated premium component.

overseas student has the same meaning as in the ESOS Act.

overseas student enrolments means the total enrolments of overseas students for a registered provider worked out in accordance with section 4A of the Act.

provider has the same meaning as in the ESOS Act.

registered provider has the same meaning as in the ESOS Act.

risk management means the ESOS agency for a provider uses a risk management approach under subsection 10E(2) of the ESOS Act, and as a result, decides to renew the provider's registration for a period less than the maximum period allowed.

Note:

An ESOS agency for a provider may decide to renew a provider's registration for a period less than the maximum period allowed for reasons that are not due to risk management. For example, a shorter registration renewal may be appropriate for administrative reasons, such as aligning or staggering a registered provider's CRICOS period of registration with the provider's domestic period of registration.

TPS levy has the same meaning as in the ESOS Act.

tuition fees has the same meaning as in the ESOS Act.

5 Schedules

Each instrument that is specified in a Schedule to this instrument is amended or repealed as set out in the applicable items in the Schedule concerned, and any other item in a Schedule to this instrument has effect according to its terms.

Part 2 – Risk factors for risk rated premium component

6 Risk rated premium component

- (1) For the purposes of paragraph 9(3)(a) of the Act, the specified percentage for 2025 is 0.05%.
- (2) For the purposes of paragraph 9(3)(b) of the Act, the following risk factors are specified:
 - (a) base risk factor;
 - (b) length of operation;
 - (c) volatility in overseas student enrolments;
 - (d) maximum overseas source country concentration; and
 - (e) non-compliance and registration renewal.

7 Risk factor - base risk factor

Application

(1) The base risk factor applies to all non-exempt providers.

Factor by which specified percentage is multiplied

(2) For the purposes of paragraph 9(3)(c) of the Act, the increase factor is 1.0.

8 Risk factor - length of operation

Application

(1) The length of operation risk factor applies to all non-exempt providers.

Factor by which specified percentage is multiplied

(2) For the purposes of paragraph 9(3)(c) of the Act, the increase factor is that set out in the following table:

Registered provider's length of operation			
Column 1	Column 2	Column 3	
Item	If a registered provider's length of operation is	then the increase factor is	
1	less than 1 year	1.0	
2	1 year or more but less than 2 years	0.5	
3	2 years or more	0.0	

9 Risk factor - volatility in overseas student enrolments

Application

- (1) The volatility in overseas student enrolments risk factor applies to a non-exempt provider that:
 - (a) has a length of operation of 2 years or more; and
 - (b) had either or both of the following in 2024:
 - (i) at least 20 overseas student enrolments;
 - (ii) \$400,000 or more in tuition fee income.
- (2) The risk factor does not apply to a non-exempt provider where the provider's proportion of overseas students is less than 20% of its total student population.

Factor by which specified percentage is multiplied

(3) For the purposes of paragraph 9(3)(c) of the Act and subject to subsection (4), the increase factor is that set out in the following table:

Registered provider's volatility in overseas student enrolments		
Column 1	Column 2	Column 3
Item	If a registered provider's volatility in	then the increase factor is
	overseas student enrolments is	•••
1	120% or more	3.5
2	105% to less than 120%	3.0
3	90% to less than 105%	2.5
4	75% to less than 90%	1.8
5	60% to less than 75%	1.2
6	45% to less than 60%	0.6
7	30% to less than 45%	0.4
8	-15% to less than 30%	0.0
9	-30% to less than -15%	1.5
10	-45% to less than -30%	2.0
11	-60% to less than -45%	3.0
12	Less than -60%	3.5

- (4) If a registered provider has been operating for less than 5 years, the increase factor set out in subsection (3) is reduced by:
 - (a) 100% for providers with a length of operation of 0 years to less than 2 years;
 - (b) 75% for providers with a length of operation of 2 years to less than 3 years;
 - (c) 50% for providers with a length of operation of 3 years to less than 4 years; and
 - (d) 25% for providers with a length of operation of 4 years to less than 5 years.

⁴ Education Services for Overseas Students (TPS Levies) (Risk Rated Premium and Special Tuition Protection Components) Instrument 2024

Working out the percentage of a registered provider's volatility in overseas student enrolments

- (5) If a registered provider did not have overseas student enrolments in 2024, the registered provider's volatility in overseas student enrolments is 0%.
- (6) The percentage of a registered provider's volatility in overseas student enrolments is worked out using the formula:

$$\left(\frac{number\ of\ overseas\ student\ enrolments\ in\ 2024}{number\ of\ overseas\ student\ enrolments\ in\ 2023}-1
ight) imes 100$$

10 Risk factor - maximum overseas source country concentration

Application

- (1) The maximum overseas source country concentration risk factor applies to a non-exempt provider that had either or both of the following in 2024:
 - (a) at least 20 overseas student enrolments;
 - (b) \$400,000 or more in tuition fee income.
- (2) The risk factor does not apply to a non-exempt provider where the provider's proportion of overseas students is less than 20% of its total student population.

Factor by which specified percentage is multiplied

(3) For the purposes of paragraph 9(3)(c) of the Act, the increase factor is that set out in the following table:

Registered provider's maximum overseas source country concentration Column 1 Column 2 Column 3		
Item	If a registered provider's maximum overseas source country concentration is	then the increase factor is
1	80% or more	3.1
2	50% or more but less than 80%	0.7
3	25% or more but less than 50%	0.3
4	less than 25%	0.0

Working out the maximum overseas source country concentration percentage

(4) A registered provider's maximum overseas source country concentration percentage is worked out using the formula:

 $\frac{largest\ number\ of\ overseas\ student\ enrolments\ for\ a\ country}{total\ number\ of\ overseas\ student\ enrolments} \times 100$

where:

largest number of overseas student enrolments for a country means, of the number of overseas student enrolments with the registered provider for each overseas source country in 2024, the largest number of enrolments for any of those overseas source countries in 2024.

total number of overseas student enrolments means the total number of overseas student enrolments with the registered provider in 2024.

11 Risk factor - non-compliance and registration renewal

Application

(1) The non-compliance and registration renewal risk factor applies to all non-exempt providers.

Factor by which specified percentage is multiplied

(2) For the purposes of paragraph 9(3)(c) of the Act and subject to subsection (3), the increase factor is that set out in the following table:

Registered provider's non-compliance and registration renewal		
Column 1	Column 2	Column 3
Item	If a registered provider	then the increase factor is
		•••
1	has a weighted late payment measure of 30 days or more	2.0
2	has a weighted late payment measure of 15 days or more but less than 30 days	0.9
3	has a weighted late payment measure of 1 day or more but less than 15 days	0.7
4	has a weighted late payment measure of less than 1 day (including having a weighted late payment measure of 0)	0.0
5	had action mentioned in section 83 of the ESOS Act taken against it in 2024	1.0
6	applied under section 10D of the ESOS Act to renew the provider's registration and, due to risk management, the period of registration set out in the notice given in 2024 under section 10G of that Act is less than the maximum period allowed	1.0

(3) Where more than one item in the table at subsection (2) applies, the increase factor is the sum of the factors in column 3.

Working out the weighted late payment measure

- (4) A registered provider's weighted late payment measure is worked out by adding the results of the calculations in the following paragraphs:
 - (a) for 2024, work out $0.7 \times [CARC + TPSL]$;
 - (b) for 2023, work out 0.2 x [CARC + TPSL];
 - (c) for 2022, work out 0.1 x [CARC + TPSL].

where:

CARC, for a year, means:

- (a) the number of days after the due date on which the CRICOS annual registration charge for that year was received; or
- (b) if payment was received on or before the due date or the charge was not payable for that year—zero.

TPSL, for a year, means:

- (a) the number of days after the due date on which the TPS levy payable for that year was received; or
- (b) if the TPS levy was received on or before the due date or the charge was not payable for that year—zero.

12 Recalculation of risk factors when registrations amalgamated and national registration on CRICOS is finalised during 2024

(1) This section applies if a provider amalgamates 2 or more registrations on CRICOS into a single registration through the national registration process in 2024.

Note:

For the process to request amalgamation, see item 96 of Schedule 2 to the *Education Services for Overseas Students Legislation Amendment (Tuition Protection Service and Other Measures) Act 2012.*

- (2) If this section applies to a provider, the provider's risk factors in sections 7 to 11 are to be recalculated as follows:
 - (a) the length of operation risk factor is to be calculated in respect of the resultant amalgamated registration for the period:
 - (i) beginning at the start of the longest-running registration in the amalgamation; and
 - (ii) ending on 31 December 2024;
 - (b) the volatility in overseas student enrolments risk factor is to be calculated using subsections 9(5) to 9(6), but treating the number of overseas student enrolments for a year as the sum of student enrolments for all registrations in that year that were amalgamated into the single registration;
 - (c) the maximum overseas source country concentration risk factor is to be calculated using subsection 10(4), as follows:

- (i) the number of enrolments for each overseas source country is to be calculated as the sum of the enrolments for that overseas source country with each of the registrations that were amalgamated into the single registration;
- (ii) the total number of enrolments is to be calculated as the sum of the total number of enrolments for all registrations that were amalgamated into the single registration;
- (d) the non-compliance and registration renewal risk factor is to be calculated for the resultant amalgamated registration in respect of the weighted late payment measure and actions under section 83 of the ESOS Act for the provider, in 2024;
- (e) the overseas students tuition fee income for 2024 is to be calculated as the sum of the overseas students tuition fee income for the courses in relation to all registrations that were amalgamated into the single registration.

8

Part 3—Special tuition protection component

13 Special tuition protection component

For the purposes of subsection 10(2) of the Act, the specified percentage for 2025 is 0%.

Schedule 1—Repeals

Education Services for Overseas Students (TPS Levies) (Risk Rated Premium and Special Tuition Protection Components) Instrument 2023

1 The whole of the instrument

Repeal the instrument