

2004

The Parliament of the
Commonwealth of Australia

HOUSE OF REPRESENTATIVES

Presented and read a first time

**Tax Laws Amendment (Long-term
Non-reviewable Contracts) Bill 2004**

No. , 2004

(Treasury)

**A Bill for an Act to amend the law relating to
taxation, and for related purposes**

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1 **A Bill for an Act to amend the law relating to**
2 **taxation, and for related purposes**

3 The Parliament of Australia enacts:

4 **1 Short title**

5 This Act may be cited as the *Tax Laws Amendment (Long-term*
6 *Non-reviewable Contracts) Act 2004.*

7 **2 Commencement**

8 (1) Each provision of this Act specified in column 1 of the table
9 commences, or is taken to have commenced, in accordance with
10 column 2 of the table. Any other statement in column 2 has effect
11 according to its terms.
12

Commencement information

Column 1	Column 2	Column 3
Provision(s)	Commencement	Date/Details
1. Sections 1 to 3 and anything in this Act not elsewhere covered by this table	The day on which this Act receives the Royal Assent.	
3. Schedule 1, items 1 to 11	1 July 2005.	1 July 2005
4. Schedule 1, items 12 to 14	The day on which this Act receives the Royal Assent.	
5. Schedule 1, item 15	Immediately after the start of the day on which this Act receives the Royal Assent.	
6. Schedule 1, items 16 to 18	1 July 2005.	1 July 2005
7. Schedule 1, item 19	The day on which this Act receives the Royal Assent.	

1 Note: This table relates only to the provisions of this Act as originally
2 passed by the Parliament and assented to. It will not be expanded to
3 deal with provisions inserted in this Act after assent.

4 (2) Column 3 of the table contains additional information that is not
5 part of this Act. Information in this column may be added to or
6 edited in any published version of this Act.

7 **3 Schedule(s)**

8 Each Act that is specified in a Schedule to this Act is amended or
9 repealed as set out in the applicable items in the Schedule
10 concerned, and any other item in a Schedule to this Act has effect
11 according to its terms.

1
2 **Schedule 1—Long-term non-reviewable**
3 **contracts**
4

5 *A New Tax System (Commonwealth-State Financial*
6 *Arrangements) Act 1999*

7 **1 Subparagraph 2(1)(b)(ii)**

8 Repeal the subparagraph.

9 **2 Section 4 (at the end of the definition of *GST Imposition***
10 ***Acts*)**

11 Add:

12 ; (d) the *A New Tax System (Goods and Services Tax Imposition*
13 *(Recipients)—Customs) Act 2004*;

14 (e) the *A New Tax System (Goods and Services Tax Imposition*
15 *(Recipients)—Excise) Act 2004*;

16 (f) the *A New Tax System (Goods and Services Tax Imposition*
17 *(Recipients)—General) Act 2004*.

18 *A New Tax System (Goods and Services Tax) Act 1999*

19 **3 Section 2-1 (note)**

20 Omit “3 Acts”, substitute “6 Acts, the most important of which are”.

21 **4 Section 195-1 (after paragraph (a) of the definition of**
22 ***customs duty*)**

23 Insert:

24 (aa) the *A New Tax System (Goods and Services Tax Imposition*
25 *(Recipients)—Customs) Act 2004*; or

26 **5 Section 195-1 (at the end of the definition of *GST*)**

27 Add:

28 ; or (d) the *A New Tax System (Goods and Services Tax Imposition*
29 *(Recipients)—General) Act 2004*; or

30 (e) the *A New Tax System (Goods and Services Tax Imposition*
31 *(Recipients)—Customs) Act 2004*; or

- 1 (f) the *A New Tax System (Goods and Services Tax Imposition*
2 *(Recipients)—Excise) Act 2004*.

3 ***A New Tax System (Goods and Services Tax Imposition—***
4 ***Customs) Act 1999***

5 **6 At the end of the title**

6 Add “**and is not imposed on recipients of supplies**”.

7 **7 Subsection 3(2)**

8 Repeal the subsection, substitute:

- 9 (2) This section imposes GST only so far as that tax:
10 (a) is a duty of customs within the meaning of section 55 of the
11 Constitution; and
12 (b) is not imposed by the *A New Tax System (Goods and*
13 *Services Tax Imposition (Recipients)—Customs) Act 2004*.

14 ***A New Tax System (Goods and Services Tax Imposition—***
15 ***Excise) Act 1999***

16 **8 At the end of the title**

17 Add “**and is not imposed on recipients of supplies**”.

18 **9 Subsection 3(2)**

19 Repeal the subsection, substitute:

- 20 (2) This section imposes GST only so far as that tax:
21 (a) is a duty of excise within the meaning of section 55 of the
22 Constitution; and
23 (b) is not imposed by the *A New Tax System (Goods and*
24 *Services Tax Imposition (Recipients)—Excise) Act 2004*.

25 ***A New Tax System (Goods and Services Tax Imposition—***
26 ***General) Act 1999***

27 **10 At the end of the title**

28 Add “**and is not imposed on recipients of supplies**”.

1 **11 Subsection 3(2)**

2 Repeal the subsection, substitute:

3 (2) This section imposes GST only so far as that tax:

4 (a) is neither a duty of customs nor a duty of excise within the
5 meaning of section 55 of the Constitution; and

6 (b) is not imposed by the *A New Tax System (Goods and
7 Services Tax Imposition (Recipients)—General* Act 2004.

8 ***A New Tax System (Goods and Services Tax Transition) Act***
9 ***1999***

10 **12 After the heading to Part 3**

11 Insert:

12 **Division 1—General**

13 **13 After subsection 13(4A)**

14 Insert:

15 (4B) If:

16 (a) a change is made to the consideration for supplies that are
17 specifically identified by an agreement of the kind referred to
18 in subsection (1); and

19 (b) the change is made after the commencement of this
20 subsection; and

21 (c) the change applies to supplies made before 1 July 2005;
22 supplies that are specifically identified by the agreement are not
23 GST-free under this section to the extent that the supplies are made
24 on or after the day on which the change takes effect.

25 (4C) Whether a supply made before 1 July 2005 is GST-free under this
26 section is not affected by:

27 (a) a change (made after the commencement of this subsection),
28 whether agreed to before, on or after 1 July 2005, to the
29 consideration for supplies made on or after 1 July 2005 that
30 are specifically identified by an agreement; or

31 (b) the carrying out, whether before, on or after 1 July 2005, of
32 any of the processes referred to in Subdivision C of

1 Division 2 in relation to supplies made on or after 1 July
2 2005 that are specifically identified by an agreement.

3 (4D) In subsections (4B) and (4C):

4 *change*, to the consideration for a supply, means a change to that
5 consideration (including a change to the method by which the
6 consideration is worked out) not provided for in an agreement of
7 the kind referred to in subsection (1).

8 **14 At the end of Part 3**

9 Add:

10 **Division 2—Agreements also spanning 1 July 2005**

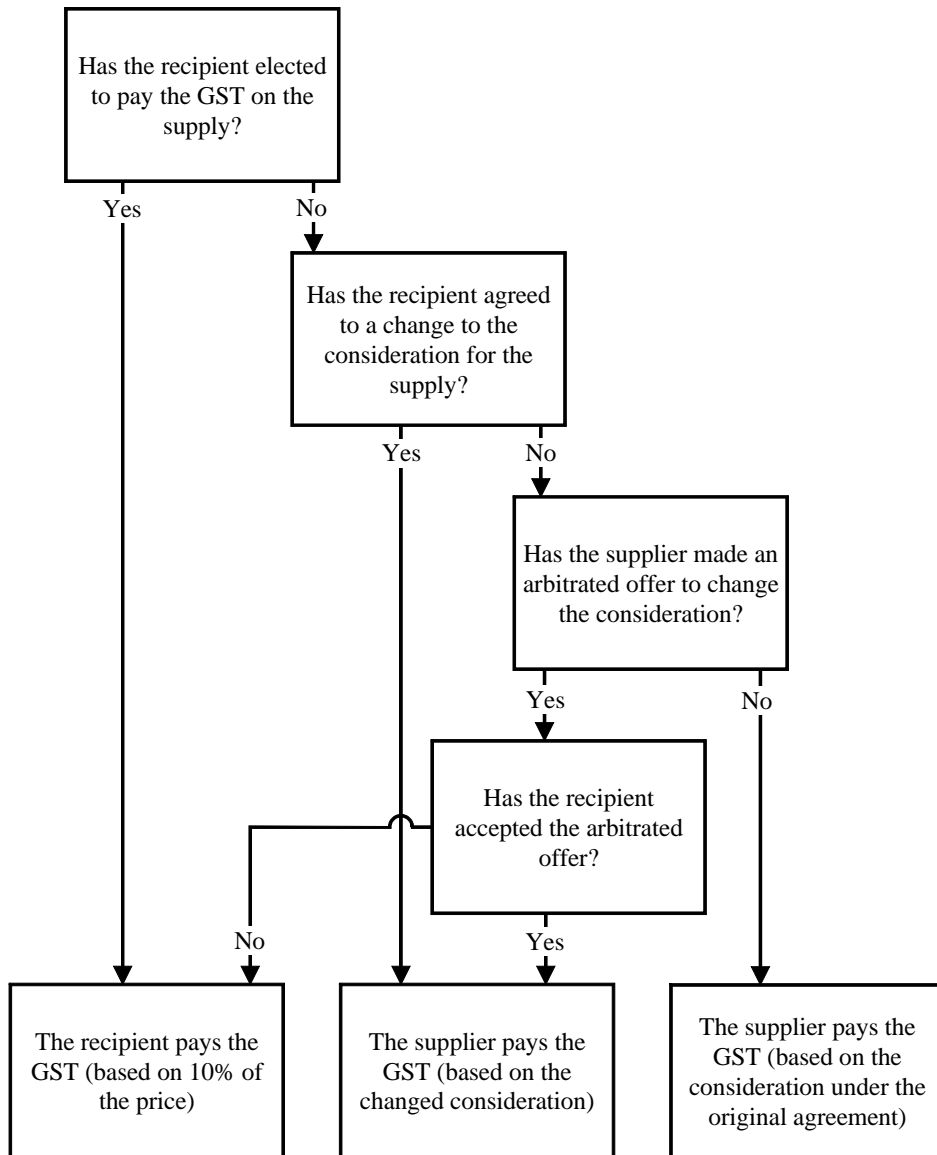
11 **Subdivision A—Introduction**

12 **15A Explanation of this Division**

13 (1) This Division provides for the payment of GST on taxable supplies
14 made on or after 1 July 2005 that would have been GST-free under
15 section 13 if they had been made immediately before 1 July 2005.

16 (2) The following diagram shows how, as a result of this Division and
17 the GST law in general, each of the 3 possible ways to treat the
18 GST on such a taxable supply will apply in particular cases.
19

**Long-term non-reviewable contracts: taxable supplies on or after
1 July 2005**



1

15B Definitions

3

In this Division:

1 *applicable day*, for a supply, has the meaning given by subsection
2 15C(2).

3 *arbitrated offer* has the meaning given by section 15J.

4 *arbitrator* means a person or body specified in, or included in a
5 class of persons or bodies specified in, the regulations.

6 *change*, to the consideration for a supply, includes a change to the
7 method by which the consideration is worked out.

8 **Subdivision B—Payment of GST payable by recipients of**
9 **supplies**

10 **15C GST payable by recipients of supplies**

11 (1) To the extent that a taxable supply is made on or after the
12 applicable day for the supply under subsection (2), the GST on the
13 supply is payable by the recipient of the supply, and is not payable
14 by the supplier, if:

15 (a) the supply is specifically identified by an agreement:

16 (i) that is of the kind referred to in subsection 13(1); and

17 (ii) that does not provide that the consideration for the
18 supply is not to be changed to take account of GST or
19 similar value added tax imposed on the supply; and

20 (b) had the supply been made immediately before 1 July 2005, it
21 would have been GST-free under section 13; and

22 (c) either:

23 (i) the recipient notifies the supplier in writing that the
24 recipient elects to pay the GST on the supply; or

25 (ii) the recipient has failed to accept an arbitrated offer by
26 the supplier to change the consideration for supplies that
27 are made on or after 1 July 2005 and that are
28 specifically identified by the agreement.

29 (2) The *applicable day* for the supply is:

30 (a) if subparagraph (1)(c)(i) applies:

31 (i) the day on which the recipient notifies the supplier as
32 mentioned in that subparagraph; or

33 (ii) 1 July 2005;

34 whichever is later; or

- 1 (b) if subparagraph (1)(c)(ii) applies:
2 (i) the day on which the recipient fails to accept an
3 arbitrated offer as mentioned in that subparagraph; or
4 (ii) 1 July 2005;
5 whichever is later.
- 6 (3) Subsection (1) does not apply if:
7 (a) before either of the events referred to in paragraph (1)(c)
8 happens, the supplier and the recipient agree (whether or not
9 an arbitrated offer is made) to change the consideration for
10 supplies that are made on or after 1 July 2005 and that are
11 specifically identified by the agreement; or
12 (b) subsection 13(3) applies to the supply.
- 13 (4) For the purposes of subparagraph (1)(c)(ii), the recipient is taken to
14 have failed to accept the offer referred to in that subparagraph if:
15 (a) the recipient gives to the supplier a written rejection of the
16 offer; or
17 (b) the final offer period referred to in section 15M expires
18 without the recipient having notified the supplier that the
19 recipient accepts the offer.
- 20 Note: If an offer is accepted, any GST on the supply will be payable by the
21 supplier, on the basis of the consideration as changed, in accordance
22 with the GST Act: see in particular Division 19 of that Act.
- 23 (5) For the purposes of subparagraph (2)(b)(i), the day on which the
24 recipient fails to accept an arbitrated offer is:
25 (a) the day applicable under paragraph (4)(a) or (b); or
26 (b) if a day is applicable under both of those paragraphs—the
27 earlier of those days.
- 28 (6) To avoid doubt, the fact that the GST on the supply is payable by
29 the recipient does not affect any entitlement of the recipient to an
30 input tax credit for the acquisition to which the supply relates.
- 31 (7) An election referred to in subparagraph (1)(c)(i) cannot be revoked.
- 32 (8) This section has effect despite section 9-40 of the GST Act (which
33 is about liability for the GST on taxable supplies).

1 **15D Amounts of GST**

- 2 (1) If GST is payable by the recipient of the taxable supply because of
3 this Division, the amount of GST on the supply is 10% of the price
4 of the supply to the extent that it is made on or after the applicable
5 day for the supply.
- 6 (2) If the supplier and the recipient are associates and:
7 (a) the supply is without consideration; or
8 (b) the consideration for the supply is less than the GST
9 exclusive market value of the supply;
10 the reference in subsection (1) to the price of the supply is taken to
11 be a reference to the GST exclusive market value of the supply.
- 12 (3) Subsection (2) does not apply if:
13 (a) the recipient acquires the thing supplied solely for a
14 creditable purpose; and
15 (b) the recipient is registered or required to be registered.
- 16 (4) This section has effect despite section 9-70 of the GST Act (which
17 is about the amount of GST on taxable supplies).

18 **15E Rules for recipients who are not registered or required to be**
19 **registered**

- 20 (1) This section has effect if:
21 (a) you are the recipient of any taxable supplies for which the
22 GST is payable by you because of this Division; and
23 (b) you are not registered or required to be registered.

24 *Tax periods*

- 25 (2) Despite section 7-10 of the GST Act, you have tax periods
26 applying to you.
- 27 (3) Subsection 27-40(1A) of the GST Act (which is about an entity
28 ceasing to carry on any enterprise) does not apply to you.

29 *GST returns*

- 30 (4) Division 31 of the GST Act applies to you as if you were registered
31 or required to be registered.

1 **15F Rule for recipients whose registration is cancelled**

- 2 (1) This section has effect if:
- 3 (a) you are the recipient of any taxable supplies for which the
- 4 GST is payable by you because of this Division; and
- 5 (b) your registration is cancelled.
- 6 (2) Subsection 27-40(2) of the GST Act (which is about the effect of
- 7 an entity's registration being cancelled) has effect but only in
- 8 relation to your liabilities and entitlements to input tax credits that
- 9 arise otherwise than because of this Division.

10 **15G Bad debts**

- 11 (1) This section has effect if:
- 12 (a) you are the recipient of a taxable supply for which the GST is
- 13 payable by you because of this Division; and
- 14 (b) the whole or part of the consideration for the supply has not
- 15 been received by the supplier; and
- 16 (c) the supplier writes off as bad the whole or a part of the debt,
- 17 or the whole or a part of the debt has been overdue for 12
- 18 months or more.
- 19 (2) Section 21-5 of the GST Act does not apply to the taxable supply.
- 20 (3) Instead, you have a decreasing adjustment equal to 10% of the
- 21 amount written off, or 10% of the amount that has been overdue
- 22 for 12 months or more, as the case requires. However, you cannot
- 23 have an adjustment under this section if you account on a cash
- 24 basis.
- 25 (4) You have an increasing adjustment if:
- 26 (a) you were the recipient of a taxable supply in relation to
- 27 which you had a decreasing adjustment under subsection (3);
- 28 and
- 29 (b) you subsequently pay to the supplier the whole or a part of
- 30 the amount written off, or the whole or a part of the amount
- 31 that has been overdue for 12 months or more, as the case
- 32 requires.
- 33 The amount of the increasing adjustment is 10% of the amount
- 34 paid.

1 **15H Tax invoices and adjustment notes**

- 2 (1) If the GST on a taxable supply is payable by the recipient of the
3 supply because of this Division:
4 (a) the supplier is not required to issue a tax invoice for the
5 supply; and
6 (b) the supplier is not required to issue an adjustment note for an
7 adjustment that arises from an adjustment event relating to
8 the taxable supply.
- 9 (2) Subsection (1) has effect despite sections 29-70 and 29-75 of the
10 GST Act (which are about the requirement to issue tax invoices
11 and adjustment notes).
- 12 (3) If the GST on a taxable supply is payable by the recipient of the
13 supply because of this Division, subsection 29-10(3) of the GST
14 Act (which is about attributing input tax credits) does not apply to
15 the creditable acquisition constituted by that taxable supply.
- 16 (4) If the GST on a taxable supply is payable by the recipient of the
17 supply because of this Division, subsection 29-20(3) of the GST
18 Act (which is about attributing adjustments) does not apply to an
19 adjustment that arises from an adjustment event relating to the
20 taxable supply.

21 **15I Attributing the GST**

- 22 (1) To the extent that the recipient of a taxable supply who is liable for
23 the GST on the supply because of this Division would, apart from
24 this section, attribute that GST to a tax period ending before the
25 applicable day for the supply, the recipient must instead attribute
26 that GST to the first tax period starting on or after the applicable
27 day for the supply.
- 28 (2) Subsection (1) has effect subject to Division 156 of the GST Act
29 (which is about supplies and acquisitions made on a progressive or
30 periodic basis).
- 31 (3) This section has effect despite section 29-5 of the GST Act (which
32 is about attributing the GST).

1 **Subdivision C—Arbitrated offers**

2 **15J Arbitrated offers**

3 An offer (the *final offer*) to change the consideration for supplies,
 4 that are made on or after 1 July 2005 and that are specifically
 5 identified by an agreement of a kind referred to in subsection
 6 13(1), is an *arbitrated offer* if:

- 7 (a) the supplier has, in accordance with section 15K, made an
 8 offer (the *initial offer*) to the recipient of the supplies to
 9 change the consideration; and
- 10 (b) change to the consideration has been arbitrated in accordance
 11 with section 15L; and
- 12 (c) the supplier makes the final offer in accordance with
 13 section 15M.

14 **15K Initial offer**

- 15 (1) The initial offer:
 - 16 (a) must be in writing; and
 - 17 (b) must set out a change to the consideration for the supplies;
 18 and
 - 19 (c) must state the period (the *initial offer period*) for which the
 20 offer remains open.
- 21 (2) The initial offer period must be a period of at least 28 days after the
 22 supplier gives the initial offer to the recipient.

23 **15L Arbitration**

- 24 (1) Change to the consideration must be arbitrated as follows:
 - 25 (a) the supplier must apply to an arbitrator for the appointment
 26 of an assessor to determine an appropriate change to the
 27 consideration;
 - 28 (b) the arbitrator must appoint as an assessor a person whom the
 29 arbitrator is satisfied:
 - 30 (i) is suitably qualified to determine an appropriate change
 31 to the consideration; and
 - 32 (ii) is independent of both the supplier and the recipient;

- 1 (c) in determining an appropriate change, the assessor must only
2 take into account the impact of the New Tax System changes
3 on the supplier's costs and expenses;
4 (d) the assessor's determination of an appropriate change must:
5 (i) be in writing, signed and dated by the assessor; or
6 (ii) be in the form specified in the regulations.
- 7 (2) The supplier must not apply under paragraph (1)(a) until after:
8 (a) the end of the initial offer period; or
9 (b) the recipient gives to the supplier a written rejection of the
10 initial offer;
11 whichever happens earlier.
- 12 (3) In this section:
13 *New Tax System changes* has the same meaning as in Part VB of
14 the *Trade Practices Act 1974*.

15 **15M Final offer**

- 16 (1) The final offer:
17 (a) must be in writing; and
18 (b) must set out as a change to the consideration the assessor's
19 determination of an appropriate change; and
20 (c) must state the period (the *final offer period*) for which the
21 offer remains open.
- 22 (2) The final offer period must be a period of at least 21 days after the
23 supplier gives the final offer to the recipient.

24 **15 After section 15I**

25 Insert:

26 **15IA Application of section 36 of the *Taxation Administration Act*** 27 ***1953***

- 28 Subsection 36(1) of the *Taxation Administration Act 1953* does not
29 apply to a refund under section 35-5 of the GST Act in respect of a
30 tax period to the extent that the refund arises because:
31 (a) the GST on a taxable supply was attributable to that tax
32 period and was payable by the supplier; and
-

1 (b) the recipient of the supply becomes liable for the GST on the
2 supply because of section 15C of this Act.

3 ***A New Tax System (Luxury Car Tax) Act 1999***

4 **16 Section 27-1 (after paragraph (a) of the definition of**
5 ***customs duty*)**

6 Insert:

7 (aa) the *A New Tax System (Goods and Services Tax Imposition*
8 *(Recipients)—Customs) Act 2004*; or

9 ***A New Tax System (Wine Equalisation Tax) Act 1999***

10 **17 Section 33-1 (after paragraph (a) of the definition of**
11 ***customs duty*)**

12 Insert:

13 (aa) the *A New Tax System (Goods and Services Tax Imposition*
14 *(Recipients)—Customs) Act 2004*; or

15 ***Taxation Administration Act 1953***

16 **18 After paragraph 70(1)(ca)**

17 Insert:

18 or (cb) are liable, as a recipient of a taxable supply, to pay the GST
19 on a taxable supply because of section 15C of the *A New Tax*
20 *System (Goods and Services Tax Transition) Act 1999*;

21 **19 Application**

22 The amendment made by item 15 of this Schedule applies to tax periods
23 starting on or after 1 July 2000.